Financial Accountability Report

2020-2021

Kansas leads the world in the success of each student.
KANSAS STATE BOARD OF EDUCATION

MISSION
To prepare Kansas students for lifelong success through rigorous, quality academic instruction, career training and character development according to each student’s gifts and talents.

VISION
Kansas leads the world in the success of each student.

MOTTO
Kansans Can

SUCCESS DEFINED
A successful Kansas high school graduate has the
• Academic preparation,
• Cognitive preparation,
• Technical skills,
• Employability skills and
• Civic engagement
to be successful in postsecondary education, in the attainment of an industry recognized certification or in the workforce, without the need for remediation.

OUTCOMES
• Social-emotional growth measured locally
• Kindergarten readiness
• Individual Plan of Study focused on career interest
• High school graduation
• Postsecondary success

KANSAS STATE DEPARTMENT OF EDUCATION

COMMISSIONER OF EDUCATION
Division of Fiscal and Administrative Services
Dr. Randy Watson

DEPUTY COMMISSIONER
Division of Learning Services
Dr. Craig Neuenwander

DEPUTY COMMISSIONER
Division of Fiscal and Administrative Services
Dr. Brad Neuenwander

900 S.W. Jackson Street, Suite 600
Topeka, Kansas 66612-1212
(785) 296-3203
www.ksde.org

The Kansas State Board of Education does not discriminate on the basis of race, color, national origin, sex, disability or age in its programs and activities and provides equal access to any group officially affiliated with the Boy Scouts of America and other designated youth groups. The following person has been designated to handle inquiries regarding the nondiscrimination policies: KDE General Counsel, Office of General Counsel, KDE, Landon State Office Building, 900 S.W. Jackson, Suite 102, Topeka, KS 66612, (785) 296-3201.

OCT. 2020

Kansas State Department of Education | www.ksde.org
Revision History

<table>
<thead>
<tr>
<th>Date</th>
<th>Reason for Change</th>
<th>Edited By</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Related Documents

<table>
<thead>
<tr>
<th>Document Title</th>
<th>Document Location</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Enrollment Handbook</td>
<td>Fiscal Auditing page under “Audit Guides”</td>
<td></td>
</tr>
<tr>
<td>Catastrophic Aid</td>
<td>Special Education and Title Services ➔ Special Education ➔ Special Education ➔ Special Education ➔ Fiscal Resources ➔ State Categorical Aid ➔ State Categorical Aid including Catastrophic Aid</td>
<td></td>
</tr>
</tbody>
</table>
Financial Accountability Report

Table of Contents

Revision History........................................................................................................... 3
Related Documents..................................................................................................... 3
Table of Contents......................................................................................................... 4
Introduction ................................................................................................................. 6
Glossary ........................................................................................................................ 7
Report Notes ................................................................................................................ 8
  Charts ......................................................................................................................... 8
  Block Grant Years....................................................................................................... 8
  BASE History ............................................................................................................ 9
    Virtual BASE......................................................................................................... 9
Full Time Equivalency (FTE) Enrollment................................................................. 9
  February 20th Count............................................................................................... 10
  Kindergarten.............................................................................................................. 10
Kindergartners' were counted as 0.5 FTE through the 2016-2017 school year.
However, per KSA 72-5132, starting in the 2017-2018 school year are eligible to be
counted as 1.0 FTE. .................................................................................................... 10
Expenditures .............................................................................................................. 11
  General & Supplemental General Funds............................................................... 11
  Capital Outlay Fund ............................................................................................... 12
  Bond & Interest Fund............................................................................................ 12
  All Other Funds ..................................................................................................... 13
  Total of All Funds ................................................................................................ 13
State Aid...................................................................................................................... 14
  Base State Aid........................................................................................................ 14
  Special Education State Aid .................................................................................. 15
    Medicaid Entitlement............................................................................................ 15
    Catastrophic Aid Entitlement ............................................................................. 15
    Transportation Entitlement ............................................................................... 15
    Adjustments ....................................................................................................... 15
<table>
<thead>
<tr>
<th>Topic</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Teacher Entitlement</td>
<td>16</td>
</tr>
<tr>
<td>Virtual State Aid</td>
<td>16</td>
</tr>
<tr>
<td>Extraordinary Need State Aid</td>
<td>16</td>
</tr>
<tr>
<td>Total Expenditures of Selected Funds</td>
<td>17</td>
</tr>
<tr>
<td>Supplemental General (08) Fund Transfers</td>
<td>17</td>
</tr>
<tr>
<td>Article 6, Section 6 Constitutional Challenge</td>
<td>17</td>
</tr>
<tr>
<td>General Obligation Bonded Indebtedness</td>
<td>18</td>
</tr>
<tr>
<td>Demographic Data</td>
<td>18</td>
</tr>
</tbody>
</table>
Financial Accountability Report

Introduction

Craig Neuenswander
Deputy Commissioner
Division of Fiscal & Administrative Services
Kansas State Department of Education
craig@ksde.org

As required by KSA 72-5171 and House Substitute for Senate Bill No. 16 (New Section 5 & Section 6), this publication is prepared by the Kansas State Department of Education School Finance team to provide the funding breakdown for all unified school districts in Kansas.
## Glossary

<table>
<thead>
<tr>
<th>Term</th>
<th>Meaning</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Expenditures</td>
<td>Total expenditures may not equal the sum of state, federal and local revenue. Typically, this is a result of low assessed valuation and/or the large amount of federal property and federal impact aid in some districts.</td>
</tr>
<tr>
<td>Per Pupil Total Expenditures</td>
<td>PP (per pupil) Total Expenditures is the total expenditures divided by the total FTE (full time equivalency) enrollment, and rounded to the nearest whole number.</td>
</tr>
<tr>
<td>Local Revenue</td>
<td>Local Revenue is computed by taking the total expenditures and subtracting state and federal revenue. This is the amount of revenue generated from local sources for the specific funds on this report.</td>
</tr>
<tr>
<td>State Revenue</td>
<td>State Revenue is the amount of revenue generated from state sources for the specific funds on this report.</td>
</tr>
<tr>
<td>Federal Revenue</td>
<td>Federal Revenue is the amount of revenue generated from federal sources for the specific funds on this report.</td>
</tr>
<tr>
<td>KAMS</td>
<td>Kansas Academy of Math &amp; Science at Fort Hays State University</td>
</tr>
</tbody>
</table>
| Adjusted FTE Enrollment       | Per KSA 72-5132(a), the enrollment of a school district adjusted by adding the weightings, if any, to the enrollment of a school district. The higher of the first or second preceding years’ FTE enrollment is used for funding the current fiscal year. If the district qualifies for the Three-Year Average than the district would be allowed to use the higher of:  
  - first preceding year’s FTE  
  - second preceding year’s FTE  
  - average of the prior three years’ FTE  
  
  *Excludes: KAMS, Preschool-Aged At-Risk (4-Year-Olds) and Virtual*  
  
  To qualify for the Three-Year Average a district must meet the following criteria:  
  - received Federal Impact Aid the prior year  
  - had military dependent students the prior year  
  - declined in enrollment between the prior school year and the year before the prior school year.  

| Total Adjusted FTE Enrollment | Adjusted FTE Enrollment + Current Year Preschool-Aged At-Risk (4-Year-Olds) FTE                                                   |
| BASE                          | Base Aid for Student Excellence                                                                                                     |
Report Notes

Charts
The scale for each chart will vary based on each individual district’s data.

Block Grant Years
Per K.S.A. 72-6465 Districts operated under the Block Grant in 2015-2016 and 2016-2017 school years, which was funded the same as the 2014-2015 school year. The following were not applicable during the Block Grant:

- Weightings for calculating State Aid
  - School Facilities Weighting was still used during the Block Grant.
- February 20th enrollment counts

Notes: 2/20 counts for the Block Grant years were retroactively collected and audited in the 2017-2018 school year.

2017-2018 Report: Since 2/20 counts were not applicable for the Block Grant years, the only school year on this report that includes 2/20 counts is 2017-2018.

2018-2019 Report: 2/20 counts are included in the FTE for all years on this report, including the 2016-2017 Block Grant year.
BASE History

Base Aid for Student Excellence is the amount appropriated by the legislature for the specific fiscal year as follows:

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2020-2021</td>
<td>$4,569</td>
</tr>
<tr>
<td>2019-2020</td>
<td>$4,436</td>
</tr>
<tr>
<td>2018-2019</td>
<td>$4,165</td>
</tr>
<tr>
<td>2017-2018</td>
<td>$4,006</td>
</tr>
<tr>
<td>2016-2017</td>
<td>$3,852</td>
</tr>
<tr>
<td>2015-2016</td>
<td>$3,852</td>
</tr>
</tbody>
</table>

Virtual BASE

<table>
<thead>
<tr>
<th>School Year</th>
<th>Full-Time Students</th>
<th>Part-Time Students</th>
<th>Credits</th>
</tr>
</thead>
<tbody>
<tr>
<td>2019-2020</td>
<td>$5,000</td>
<td>$1,700</td>
<td>$709</td>
</tr>
<tr>
<td>2018-2019</td>
<td>$5,000</td>
<td>$1,700</td>
<td>$709</td>
</tr>
<tr>
<td>2017-2018</td>
<td>$5,000</td>
<td>$1,700</td>
<td>$709</td>
</tr>
<tr>
<td>2016-2017</td>
<td>$5,000</td>
<td>$1,700</td>
<td>$933</td>
</tr>
<tr>
<td>2015-2016</td>
<td>$5,000</td>
<td>$4,045</td>
<td>$933</td>
</tr>
</tbody>
</table>

Full Time Equivalency (FTE) Enrollment

Displays the Full Time Equivalency (FTE) enrollment for the current school year (unaudited) as well as the previous two school years (audited).

**FTE Enrollment (incl. KAMS):** Enrollment counts from September 20th & February 20th including KAMS (Kansas Academy of Math & Science at Fort Hays State University).

**Note:** KAMS was **NOT** included in the FTE enrollment for any school year on the 2017-2018 Report, but is included in all school years for all other report years.

**Virtual FTE Enrollment:** Full-Time and Part-Time Virtual enrollment counts as well as Virtual Credits for students 20 years and older (divide credits by 6 to convert to FTE).

**Note:** Virtual is only counted once a year. Virtual FTE is counted on September 20th and Virtual Credits are collected in June on the Local Effort form.
February 20th Count

Per KSA 72-5139, school districts are eligible for a second enrollment count on February 20th if the FTE of military students enrolled on 2/20 is:

- 25.0 FTE or more than the Adjusted FTE Enrollment of military students enrolled on 9/20
  **OR**
- at least 1% more than the Adjusted FTE Enrollment of military students enrolled on 9/20

This provision was not applicable during Block Grant years (2015-2016 & 2016-2017).

Kindergarten

Kindergartners' were counted as 0.5 FTE through the 2016-2017 school year. However, per KSA 72-5132, starting in the 2017-2018 school year are eligible to be counted as 1.0 FTE.
Expenditures

Total expenditures shown may not equal the sum of local, state and federal revenue. Typically, this is a result of low assessed valuation and/or the large amount of federal property and federal impact aid.

General & Supplemental General Funds

Displays information on the combined expenditures and revenues for the General and Supplemental General (LOB) funds.

- Total Expenditures is the combined total expenditures of the General fund and LOB.
- Total Expenditures per Pupil is the combined total expenditures of the General fund and LOB divided by the FTE (rounding to the nearest whole number).
- Local Revenue is the combined total amount of revenue that is generated from the following sources, however, for purposes of this report it is computed as Total Expenditures minus State Revenue and Federal Revenue.:
  - Tuition
  - Delinquent Tax
  - Miscellaneous
  - Interest on Idle Funds
  - Other Revenue from Local Sources (User Charges Reimbursements, Reimbursements, State Aid Reimbursements, & Misc)
  - County Sources (Other County Revenue, In Lieu of Taxes IRBs/Rental Excise, Motor Vehicle Tax, Recreational Vehicle Tax, Commercial Vehicle Tax)
- State Revenue is the combined total amount of revenue that is generated from the following sources:
  - General State Aid
  - Mineral Production Tax
  - KPERS Aid
  - Capital Outlay State Aid
  - Extraordinary Need State Aid
  - Supplemental General State Aid
- Federal Revenue is the combined total amount of revenue that is generated from the following sources: Impact Aid PL 382 (exclude extra aid for Children on Indian Land and Low Rent Housing)
Capital Outlay Fund

Displays information on the expenditures and revenues for the Capital Outlay fund.

- Local Revenue is generated from the following sources:
  - Ad Valorem Tax Levied
  - Delinquent Tax
  - Country Sources (Motor Vehicle Tax, Recreational Vehicle Tax, Commercial Vehicle Tax, Other County Revenue, In Lieu of Taxes/IRBs/Rental Excise)
- State Revenue is generated from Capital Outlay State Aid
- Federal Revenue is generated from Impact Aid Construction and Other Federal Aid.

Bond & Interest Fund

Displays information on the expenditures and revenues for the Bond and Interest fund.

- Local Revenue is generated from the following sources:
  - Ad Valorem Tax Levied
  - Delinquent Tax
  - County Sources (Motor Vehicle Tax, Recreational Vehicle Tax, Commercial Vehicle Tax, and In Lieu of Taxes IRBs/Rental Excise)
- State Revenue is generated from the following sources:
  - State Aid before 7/1/2015
  - State Aid after 7/1/2015 & before 6/30/2017
  - State Aid after 7/1/2017
- There is not any Federal Revenue for the Bond & Interest fund.
All Other Funds

Displays information on the combined expenditures and revenues for the following funds:

- Activity Fund - 56
- Adult Education – 10
- Adult Supplemental Education – 12
- At-Risk (K-12) - 13
- Bilingual Education – 14
- Career & Post-Secondary Education (CTE) – 34
- Contingency Reserve – 53
- Cost of Living – 33
- Declining Enrollment - 19
- Driver Training – 18
- Extraordinary Growth Facilities - 45
- Extraordinary School Program – 22
- Federal Funds - 07
- Food Service – 24
- Gifts & Grants – 35
- KPERS Special Retirement Contribution - 51
- No Fund Warrant - 66
- Preschool-Aged At-Risk (4-Year-Olds) - 11
- Professional Development - 26
- Parent Education Program – 28
- School Retirement – 44
- Special Assessment - 67
- Special Education - 30
- Special Liability Expense Fund - 42
- Special Reserve Fund – 47
- Summer School – 29
- Temporary Note – 68
- Textbook & Student Material Revolving - 55
- Virtual Education - 15

Total of All Funds

Displays information on the Grand Total of the expenditures and revenues for all funds on this report.

- **Local Revenue**: computed by taking the Total Expenditures of All Funds and subtracting the State & Local Revenue.
- **State Revenue**: computed by adding up the State Revenue for General fund & LOB, Capital Outlay, Bond & Interest, and All Other Funds.
- **Federal Revenue**: computed by adding the Federal Revenue for General fund & LOB, Capital Outlay, Bond & Interest, and All Other Funds.
State Aid

State Aid is calculated using weightings for each type of State Aid. The weighting is then multiplied by the BASE on order to calculate State Aid for the specific category. For more information on how weightings are computed, please see the Enrollment Handbook.

Note: Weightings were not applicable during the Block Grant Years (2015-2016 & 2016-2017). Instead, districts were funded based on the same FTE they had for the 2014-2015 school year.

The following are calculated by multiplying the Weighted FTE for each category x BASE:

- High Enrollment
- Low Enrollment
- School Facilities
- Transportation
- At-Risk (K-12)
- Preschool-Aged At-Risk (4-Year-Olds)
- High Density At-Risk
- Career & Technical Education (CTE)
- Bilingual
- Ancillary
- Cost of Living
- Declining Enrollment

Note: High Density At-Risk weighting is the higher of the Building Level and District Level. However, the use of the building level weighting is set to expire July 1, 2020 (2020-2021 School Year).

Declining Enrollment weighting was only applicable through the 2017-2018 school year per K.S.A.72-5160.

Base State Aid

(Adjusted FTE Enrollment + current year KAMS FTE) x BASE
Special Education State Aid

The Block Grant did not affect how Special Education state aid is calculated.

Medicaid Entitlement

KSA 72-3440 requires the State Board of Education to set aside $9,000,000 of the amount of monies appropriated for Special Education Services State Aid for Medicaid replacement state aid. We receive a list of Medicaid students receiving Special Education and related services on March 1 from the Kansas State Department of Health and Environment (KDHE).

Districts receive payments based on a per pupil amount:
$9,000,000 ÷ number of students eligible for Medicaid Replacement = Amount per Pupil

Catastrophic Aid Entitlement

Districts report the number of students and net costs of servicing special education services for students who have unique or severe needs. Reimbursement is granted at 75% of costs that exceed twice the per teacher entitlement for categorical aid from prior school year after deducting all other state and federal aid for the student.

Transportation Entitlement

Per KSA 72-3422, each school district shall receive reimbursement in an amount equal to 80% of actual travel expenses incurred for providing transportation for exceptional children per KSA 72-3422.

Adjustments

Overpayment of special education state aid for the prior year is applied as an audit adjustment to result in a reduction of current year entitlement.
Teacher Entitlement

Teacher Entitlement is the amount left in the Special Education Services Aid fund (1000-0700) after adjustments and the pay out of Transportation, Catastrophic and Medicaid Entitlement.

Total appropriations of fund 1000-0700 - Transportation Entitlement - Catastrophic Entitlement - Medicaid Entitlement - Total Adjustments = Teacher Entitlement

Teacher Entitlement ÷ Teacher FTE = Amount per Teacher

Note: The amount appropriated to the Special Education Services Aid fund is determined by the legislature each year.

Virtual State Aid

(Virtual Full-Time (FT) FTE x FT Virtual BASE) + (Virtual Part-Time (PT) FTE x Part-Time Virtual BASE) + (Virtual Credits x Virtual Credits BASE)

Virtual state aid is not based on a weighting, but rather on minutes enrolled, with 360 minutes being considered full-time, and credits for students that are 20 or older on September 20th.

Extraordinary Need State Aid

For the 2017-2018 school year, school districts were required to submit applications to request Extraordinary Need State Aid. Districts with a decline in enrollment from September 20th, 2014 to September 20th, 2016 were considered and priority was given to school districts with low cash balances.

Extraordinary Need State Aid was only applicable during the 2014-2015 through the 2017-2018 school years.
Total Expenditures of Selected Funds

Displays the total expenditures, including transfers, of the following funds:

- At-Risk (K-12) - 13
- Bilingual Education - 14
- Career & Postsecondary Education (CTE) - 34
- Preschool-Aged At-Risk (4-Year-Olds) - 11
- KPERS Special Retirement Contribution – 51
- Special Education – 30
- Virtual Education - 15

Supplemental General (08) Fund Transfers

Displays the total amount of transfers, broken down by fund, from the LOB. Districts may transfer to the following funds, but not all districts may choose to transfer to every fund:

- Adult Education - 10
- Adult Supplemental Education - 12
- At-Risk (K-12) – 13
- Bilingual Education – 14
- Career & Postsecondary Education (CTE) - 34
- Driver Training - 18
- Extraordinary School Program - 22
- Food Service – 24
- General – 06 (not ending balance)
- Parent Education Program - 28
- Preschool-Aged At-Risk (4-Year-Olds) - 11
- Professional Development - 26
- Special Education – 30
- Special Liability Expense Fund - 42
- Special Reserve Fund – 47
- Summer School - 29
- Textbook & Student Materials Revolving - 55
- Virtual Education - 15

Article 6, Section 6 Constitutional Challenge

Per 2019 House Substitute for Senate Bill 16 (Section 14, Paragraph 12) districts are to report any expenses incurred as a result of the district’s participation in any legal proceeding, regardless if district was a named party in legal proceedings, challenging the constitutional adequacy of any school finance laws under section 6 of article 6 of the constitution of Kansas.
General Obligation Bonded Indebtedness

Displays the outstanding amount of General Obligation Bonds as of July 1.

Demographic Data

Displays unaudited Demographic data for the following categories as reported by districts in the fall of the current school year. Migrant data is fluid and is still being collected for the current year.
For more information, contact:

School Finance
(785) 296-3872