

**BEFORE THE KANSAS STATE BOARD OF EDUCATION**

In the Matter of  
the License of  
Kayla Ingalls

17-PPC-34

**FINAL ORDER**

NOW, on this 13<sup>th</sup> day of February 2018, the above-captioned matter comes for consideration by the Kansas State Board of Education (Board). Appearing for the Board are Chairman, Jim Porter, and members, John Bacon, Kathy Busch, Sally Cauble, Deena Horst, Jim McNiece, Ann Mah, Steve Roberts, Janet Waugh, and Ken Willard.

WHEREUPON the Professional Practices Commission (Commission) considered the matter on December 4, 2017. Kayla Ingalls appeared not. The Kansas State Department of Education appeared through its attorney, Scott Gordon. After reviewing the evidence, the Commission voted 7 – 0, to recommend the Board revoke Ms. Ingalls’s license due to her underlying misconduct and her failure to respond to the complaint.

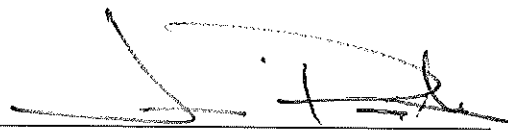
WHEREUPON the Board reviewed the Commission’s Initial Order and after considering the presentation by Linda Sieck, Commission Chair, who was available to answer the Board’s questions and being otherwise duly advised in the premises, the Board adopted the Commission’s findings of fact and conclusions of law by a vote of **10 – 0**.

All findings set forth in the Commission’s Initial Order attached hereto are incorporated by reference and made a part of this Final Order as though fully set forth at length herein.

IT IS THEREFORE CONCLUDED by the Kansas State Board of Education that Kayla Ingalls’s license be revoked.

This Final Order is made and entered this 13<sup>th</sup> day of February 2018.

Kansas State Board of Education



BY: Jim Porter, Chairman  
Signed March 17<sup>th</sup>, 2018

**NOTICE TO LICENSEE/APPLICANT**

This is a Final Order and is effective upon service.

To request reconsideration of this order, you must file a Petition for Reconsideration with the Secretary to the State Board of Education, at the address below, within 15 days after service of this Final Order. The Petition must state the specific grounds upon which relief is requested.

To request a stay of effectiveness of this order, you must file a Petition for Stay with the Secretary to the State Board of Education at the address below. A petition can be filed until the time which a petition for judicial review would no longer be timely.

To seek judicial review of a Final Order, you must file a petition in the District Court as authorized by K.S.A. 77-601, *et seq.* within 30 days following the service of the Final Order. Filing a Petition for Reconsideration is not a prerequisite for seeking judicial review. A copy of any Petition for Judicial Review must be served upon the Secretary to the State Board of Education at the address below.

Peggy Hill  
Secretary, Kansas State Board of Education  
Landon State Office Building  
900 SW Jackson Ave. Suite 600N  
Topeka, Kansas 66612

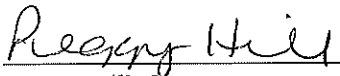
**CERTIFICATE OF SERVICE**

I hereby certify that on this 8<sup>th</sup> day of March 2018, a true and correct copy of the above and foregoing was mailed by certified mail, return receipt requested, to:

Kayla Ingalls  
1224 Greenbrier Drive  
Eudora, Kansas 66025

And via interoffice mail to:

Kelli Broers  
Kansas State Department of Education  
900 SW Jackson Street, Ste. 102  
Topeka, Kansas 66612

  
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Peggy Hill, Secretary  
Kansas State Board of Education

**BEFORE THE KANSAS STATE BOARD OF EDUCATION  
PROFESSIONAL PRACTICES COMMISSION**

In the Matter of  
the License of  
Kayla Ingalls

17-PPC-34

**INITIAL ORDER**

The above-captioned case comes before the Professional Practices Commission (Commission) of the Kansas State Department of Education (KSDE) to determine whether Kayla Ingalls shall be subject to discipline up to and including revocation of her license.

This matter convened on December 4, 2017. Appearing for the Commission were Chairman Linda Sieck, Vice Chairman, Jessica Snyder, and members Vici Jennings, John McKinney, Nathan Reed, Ginger Riddle, and Maret Schrader. R. Scott Gordon appeared as counsel for KSDE. Kayla Ingalls appeared not.

**FINDINGS OF FACT**

1. Kayla Ingalls, age 24, holds a Kansas initial teaching license. Her last known address is 1224 Greenbrier Drive, Eudora, Kansas 66025.
2. During the 2016 - 2017 school year, Ingalls was employed by Baxter Springs Schools, USD 508. In February 2017, Ingalls admitted to Superintendent, David Pendergraft, and High School Principal, Cory White, that she had sent and received inappropriate photos via text messages with a student. She resigned her position because of her misconduct.
3. Kansas Department of Children and Families records show that Ingalls also reportedly allowed the student to give her a back rub during class.
4. KSDE filed a complaint seeking the revocation of Ingalls's license. It was mailed to her last known address by certified mail, return receipt requested. It was delivered. Ingalls did not file an answer and she did not request a hearing.

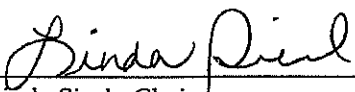
## CONCLUSIONS OF LAW

1. The Kansas State Board of Education (State Board) is responsible for the general supervision of education, including the certification and licensure of teachers, in Kansas. Kan. Const., Art. VI; K.S.A. 72-7513.
2. In Kansas, teaching and school administration are professions with all the similar rights, responsibilities, and privileges accorded other legally recognized professions. K.S.A. 72-8501. An educator is a role model. Hainline v. Bond, 250 Kan. 217, 224 (1992).
3. The Commission investigates and conduct hearings pertaining to allegations of misconduct. K.S.A. 72-8507; K.A.R. 91-22-1a *et seq.*
4. Mailing notice to a party's last known address is a permissible form of service. A written certificate of service is sufficient to presume service. Furthermore, service by mail is complete upon mailing. See K.S.A. 77-531.
5. A party must request a hearing within 15 days of service of a complaint. K.S.A. 77-542.
6. A party has 20 days to file an answer upon receipt of a complaint. If no answer is filed, the person is deemed to have admitted the allegations contained in the complaint and to have acquiesced in the proposed action. K.A.R. 91-22-9.
7. The State Board may revoke the license of an individual who commits an act that injures the health or welfare of a child through sexual exploitation or engages in any sexual activity with a student, regardless of whether a conviction results. K.A.R. 91-22-1a(a)(7)&(8). The State Board may also cancel a license on grounds of immorality. K.S.A. 72-1383.
8. The Commission, after reviewing the evidence in this matter and considering the applicable law, believes revocation of Ingalls's license and any associated endorsements is necessary.

THEREFORE the Professional Practices Commission recommends to the State Board, by a vote of 7 - 0, that it revoke Kayla Ingalls's license due to the underlying misconduct alleged in the complaint as well as her failure to file a response to the complaint.

This Initial Order is made and entered this December 4, 2017.

PROFESSIONAL PRACTICES COMMISSION

  
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Linda Sieck, Chairperson  
Order signed on January 3, 2018

## NOTICE

This Order is not a Final Order and is required to be reviewed by the Kansas State Board of Education in accordance with the provisions of the Kansas Administrative Procedure Act. The State Board will review all issues. Notice of review with the specific date and time will be provided to the parties within 15 days of the review.

You may submit to the State Board for its consideration as part of its review of the Initial Order, a written brief citing legal authority as to why the above recommendation should not be accepted. You must file the brief with the State Board Secretary at the address indicated below within ten calendar days after service of the Initial Order for transmittal to the State Board. You must also make any request for oral argument at that time.

Peggy Hill  
Secretary, Kansas State Board of Education  
900 SW Jackson Street, Suite 600  
Topeka, Kansas 66612

Response briefs are due within ten calendar days after service of the legal brief upon the opposing party. Any reply brief is due five calendar days after service of any response brief upon the opposing party. Any response or reply briefs must also be filed with the State Board Secretary at the address indicated above.


**CERTIFICATE OF SERVICE**

I hereby certify that on this 3<sup>rd</sup> day of January 2018, I filed a true and correct copy of the above and foregoing with the Secretary for the Kansas State Board of Education and I mailed one copy by certified mail, return receipt requested, to:

Kayla Ingalls  
1224 Greenbrier Drive  
Eudora, Kansas 66025

and via interoffice mail to:

Kelli Broers  
Kansas State Department of Education  
900 SW Jackson Street, Suite 102  
Topeka, Kansas 66612



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Gwen Kramer  
Secretary, Professional Practices Commission