

APPROVED

KANSAS STATE BOARD OF EDUCATION

MEETING MINUTES

June 9, 1998

CALL TO ORDER

Chairman Gilmore called the meeting to order at 10:00 a.m. on Tuesday, June 9, 1998, in the Board Room of the State Board of Education Building, 120 SE 10th Avenue in Topeka, Kansas.

ROLL CALL

All members were present:

Steve Abrams	Mildred McMillon
Mary Douglass Brown	Wanda Morrison
Kevin Gilmore	I.B. "Sonny" Rundell
Linda Holloway	Mandy Specht
Scott Hill	Bill Wagnon

APPROVAL OF AGENDA

Mrs. Brown, with a second by Mrs. Specht, moved approval of the agenda. Dr. Wagnon asked that item 10 v., concerning 1998-99 community college and Washburn University technology grants requests, be pulled from the consent agenda to be voted upon separately. The agenda was approved as amended.

APPROVAL OF THE MINUTES

Chairman Gilmore asked for approval of the minutes of the May Board meeting. Mrs. Brown asked that a letter from Diane Quantic and printed remarks of Judith Roitman be attached to the minutes as a part of the record of the panel presentation on meeting qualified admissions requirements and expectations for entering college freshmen. Dr. Abrams asked that the minutes be amended to reflect that Mr. Rundell was not present for the panel presentation. Mr. Hill moved that the minutes be approved with the proposed amendments. Mrs. Holloway seconded the motion which carried unanimously.

PRESENTATIONS

Performance Based Driver Education

Assistant Commissioner Joe Birmingham gave a presentation on the history of performance-based driver education as it has been pilot tested in Kansas schools over the last few years. He reported that program guidelines were developed in 1990, plan and material development and initial teacher training were completed in 1991 and 1992; program piloting and evaluation began with five schools districts in 1993; and proposed revisions to current regulations regarding performance-based programs have been developed during subsequent years. Dr. Birmingham also pointed out required components of a performance based curriculum and sample of curriculum materials in use in USD 430 Horton and USD 290 Ottawa which were included with materials sent to the Board prior to the meeting.

Proposed Revisions to State Driver Education Regulations

Dr. Birmingham reviewed proposed changes to state driver education rules and regulations 91-5-1 to 91-5-13, for driver and traffic safety education courses. He noted that proposed items to be eliminated included the requirement of time as a measurement of performance and regulations not relating to a performance-based program. Additionally, revised guidelines for audit purposes for the curriculum and instructional process for the off-street motorcycle driver education program were also included. Board discussion about elimination of time as measurement of performance included clarification that the proposed changes do not prohibit what districts may choose to include as measures of performance, only what is required by regulation. Also discussed was the instructional hour requirement of a motorcycle safety drivers education program. Board concern was expressed about what kind of program quality assurance was to be found in the revised regulations and whether drivers will be safer with performance-based instruction.. Dr. Birmingham indicated that districts which have used performed-based programs perceive them to be more effective. Mr. Hill asked that the Board be provided with a sample curriculum for a non-performance-based program.

CITIZENS' OPEN FORUM

Chairman Gilmore opened the Citizens' Open Forum at 10:35 a.m.. Sue King, Vice President of the Kansas Association of Teachers of Mathematics shared a letter from the Association's President, Hazel Colthrop, in support of the fifth draft of the revised mathematics curriculum standards. Chairman Gilmore closed the Forum at 10:40 a.m.

Reading Recovery Program

Dr. Leo Pauls, Executive Director, The Jones Institute for Educational Excellence at Emporia State University, made a presentation on the Reading Recovery program, an early intervention model designed for at-risk students to reduce reading failure before they are labeled as remedial readers. Dr. Pauls shared his experience as a reading specialist. He indicated that the two basic components of reading were the ability to figure out what a word is, and comprehension, and that without both, reading

was not taking place. He discussed different reading and learning styles and stressed the importance of different approaches to assess the learning needs of children. He also stressed the need to focus on early reading improvement.

The Reading Recovery program model is directed at the bottom 20% of first graders, the lowest achieving children in reading and writing, regardless of intelligence, ethnic group, language achievements, school history, physical handicaps or learning disabilities. It utilizes specific reading instructional techniques and strategies in daily one-on-one sessions with a program-trained teacher over an average period of 12 to 20 weeks.. The program has served 938 students since its inception in the state in 1993 in the Winfield school district. 82% of those who were able to fully participate were successfully discontinued and reading at the average reading level of their class at the conclusion of their participation.

Dr. Pauls reported that Emporia State University (ESU) has been approved as a regional training site for the Reading Recovery program. The program requires extensive training for teacher leaders who carry the program instruction to district Reading Recovery classroom teachers. Prior to the approval of ESU as a regional training site, teacher leaders were required to go outside the state for a one-year program. Currently, there are four trained teacher leaders in Kansas school districts. Board questions concerned the cost of the program, including the training for teachers, and what funding may be available to districts for implementation; whether it was feasible to incorporate the program's philosophy and basic principals into teacher education programs for all teachers; when during the first grade students start the program; and whether phonics or whole language instruction were included.

At the conclusion of Dr. Paul's presentation at 11:30 a.m., Chairman Gilmore called a lunch recess. The meeting reconvened at 1:35 p.m. Dr. Abrams and Mr. Hill arrived at 1:40 p.m.

LEGISLATIVE MATTERS

Discussion of Fiscal Year 2000 Budget

Deputy Commissioner Dale Dennis provided Board members with a document, "Selected Statistical Data for Unified School Districts, Community Colleges and Area Vocational-Technical Schools, 1991-92 through 1997-98", as requested by Chairman Gilmore at the May meeting. The document summarized enrollment, expenditures and general and supplemental fund budgets per pupil, the consumer price index, staffing levels for USDs and community colleges, sources of revenue and general and supplemental general fund property tax levies.

Mr. Dennis began his presentation by reviewing for the Board a state general fund profile sheet with actual and projected expenditures and receipts for FY 1997 through FY 2003. He indicated that revenue growth projected for FY 2000 would be utilized to pay for recently enacted tax cuts, normal growth and other adjustments that will have to be made. He continued with a preview of the FY 2000 Department of Education budget, program by program, with funding options for Board consideration. Board members

discussed options and asked questions as each program was presented.

Regarding the structured mentoring program for reading, mathematics, language arts and/or Spanish language arts, Mr. Dennis noted it meets the Board emphasis on reading and that the Board can determine the focus of the program by limiting it to reading. Discussing base state aid per pupil, he noted that the expected growth in federal funds may slow and that special education, particularly, will see some changes, with level funding after next year. Regarding options for funding the percent of excess cost for special education, Mr. Dennis reported that Legislative Post Audit will be examining special education. Mr. Hill asked that the Board be provided with an option for funding special education at the current 87.8%. Mr. Dennis gave a brief update on E-Rate funding and the efforts at the national level to derail the program and how Kansas grant applications may be affected. Chairman Gilmore asked for information on per pupil funding for technology in neighboring states. Mr. Dennis, in reporting on FY 2000 assessment costs, stressed the need for an additional \$600,000 to fund the FY 1999 state assessment program. Other requests for additional information and comments from Board members included all-day kindergarten; prorated funding options from the current level up to statutory requirements for inservice education; the amount of the subsidy provided by the Dodge City for the Kansas Heritage Center; and availability of character education programs and potential sources of funding for them.

The Board took a short break at 2:40 p.m. and reconvened at 2:50 p.m.

PRESENTATION

Governance and Coordination of Postsecondary Education in Kansas

Assistant Commissioner Joe Birmingham reviewed three documents provided to the Board in order to present an overview of the key governance and coordination issues concerning postsecondary education in Kansas. Referring to Postsecondary Education in Kansas, originally prepared by Kansas Legislative Research in June of 1997 and updated in January of 1998, Dr. Birmingham summarized the comparison of governance, financing, facilities, role and mission, service areas, residency and admission requirements, enrollment and student tuition between Regents institutions, Washburn University, community colleges, technical colleges and independent colleges and university. He noted there were multiple financing systems for each type of institution examined and that the sole shared component was that each charged student tuition. He also pointed out that the higher the amount of state aid received, the stricter the residency requirements. When asked by Mrs. Brown if all students were able to finish two years at a community college and enter a university as a junior, Dr. Birmingham indicated that most articulation agreements between community colleges and state universities have the provision that a student can enter a university as a college junior upon graduation from a community college with an associates degree.

Dr. Birmingham next directed the Board to Bridging the Gap: Higher Education for a New Century, the report and recommendations to the Kansas House of Representatives from the House Select Committee

on Higher Education which were developed and used during the 1998 legislative session during deliberations on postsecondary governance. Dr. Birmingham noted that the most significant recommendation contained in the report was for a constitutional amendment to be submitted to voters which would abolish the State Board of Regents and create the Kansas Council on Higher Education. The Council would be responsible for the control and supervision or control of public institutions of higher education. Dr. Birmingham reviewed the composition and duties of the proposed Council. He noted the most challenging issues revolved around the duties and authority of the Council as a coordinating entity for all public postsecondary institutions. Dr. Birmingham also noted other liaison, advisory and oversight entities which would be created; some elements of the plan for the transfer of supervision of community colleges, technical colleges and area vocational schools from the State Board of Education; incorporation of Washburn University into the state system; financial incentives to encourage consolidation and affiliation of community colleges, technical colleges and area vocational schools; the creation of a new state scholarship program to encourage Kansas national merit scholars to attend state institutions; and the establishment of an income tax credit for postsecondary expenses for dependents; Deputy Director Dennis reviewed the state funding requirements of the proposed plan through FY 2002 and provided Board members with material on the actual effects the Select Committee's proposal would have on community colleges.

In conclusion, Dr. Birmingham noted the inclusion in Board materials of information prepared by the Education Commission of the States on postsecondary governance and coordination systems and their authority. Board questions and discussion followed regarding the concerns which were raised that should be addressed by the Board including:

the inequity of funding for community colleges;

the perceived duplication of courses and institutional mission and the movement toward a statewide mission;

the ability of community colleges to respond quickly to a community's needs for programs;

whether there should be encouragement of consolidation of institutions under the Board's authority and the problem of the ensuing loss of authority by local boards;

the effect and impact of distance learning technology; and

coordination of governance issues with the Board of Regents.

The Board also discussed how it might begin to address some of the issues raised. Suggestions included the need for the Board to be proactive and the possible development of recommendations to be included in the 1999 legislation package. Mrs. Morrison suggested it would be appropriate for the Board to review the final report to the Legislative Educational Planning Committee from the Kansas Council on the Future of Postsecondary Education. Sheila Frahm, Executive Director of Kansas Association of

Community College Trustees, was present and when asked by Chairman Gilmore for what position her organization would like to see the Board take, replied her board was meeting at the end of June and she would be happy to present its recommendations at the July State Board of Education meeting. It was also noted by Commissioner Tompkins that Dr. Birmingham had an internal department group which would be able to report to the Board at the July meeting.

The Board took a break at 4:45 p.m. and reconvened at 5:00 p.m.

CONSENT AGENDA

Mr. Hill made a motion to approve the consent agenda as earlier amended. Mr. Rundell seconded the motion and the motion carried. In the consent agenda, the State Board:

Received the monthly personnel report.

Confirmed the appointments of special project staff for FY 1999 and established their bi-weekly salaries, effective June 14, 1998: Joan Houghton, Angela D'Attilio-Pabst, Trisha Bunting, Kelly McAllister, John Walkenford, Mary Stattelman, Diane Miller, Carla Koelzer, Jan Erickson, Ed Stewart, Jan Heisler, Kelly Levi, Hilary Peguero, Linda Decker, Zona Clennan, Mary Carlson, Kimberly Kreicker, Ron Johnson, Deborah Burns, Ethel Edwards, Amy Beck, Jean Myer, Bonnie Kramer, Terri Feldkamp, Carey McCarter, Maretta Taun, Darrell Lang, Chris Edwards, Jayne James, Jaye Parkerson, Linda Spaulding, Jerry Jackson and Margaret Patterson.

Approved school construction plans for Circle/Towanda USD 375; Garden City USD 457; St. Paul's Lutheran Church, Cheney; Fort Scott USD 234; Hutchinson Community College; Hutchinson USD 308; Stafford USD 349; Northwest Kansas Technical School, Goodland; Kaw Valley USD 321; Lewis USD 502; Kansas City USD 500; Good Shepherd Church and School, Shawnee; Oskaloosa USD 341; McPherson College, McPherson; Olathe USD 233; Douglass USD 396; St. Mary's Colgan High School, Pittsburg; Osawatomie USD 367; Jefferson County North USD 339; Cloud County Community College, Concordia; Silver Lake USD 372; Gardner-Edgerton USD 231; and Sterling College, Sterling.

Approved Cycle I accredited status for: Dodge City Catholic Diocese - Sacred Heart Elementary (Ness City) and St. Joseph Elementary; USD 204 Bonner Springs - Edwardsville Elementary; School for the Blind Elementary; USD 290 Ottawa - Eugene Field Elementary; USD 421 Lyndon - Lyndon Elementary; USD 442 Nemaha Valley Schools - Nemaha Valley High School; USD 451 B & B - Baileyville-St. Benedict High School and St. Benedict Elementary; USD 322 Onaga-Havensville-Wheaton - Havensville Elementary; USD 372 Silver Lake - Silver Lake Elementary; USD 501 Topeka Public Schools - Highland Park Central and Stout Elementary; USD 226 Meade - Meade Elementary and Meade High School; USD 280 West Graham-Morland - Morland Elementary and Morland High School; USD 302 Smoky Hill - Ransom Elementary and Ransom Jr/Sr High School; USD 489 Hays - Hays High School; USD 507 Satanta - Satanta Elementary and Satanta Jr-Sr High School; USD 305 Salina - Roosevelt Lincoln Middle School; USD 259 Wichita - Benton Elementary and Payne

Elementary; USD 256 Marmaton Valley - Marmaton Valley Elementary; USD 258 Humboldt - Humboldt Elementary and Humboldt Middle School; USD 362 Prairie View - Fontana Elementary, Lacygne Elementary, Parker Elementary, Prairie View Jr. Hi and Prairie View High School; USD 368 Paola - Paola North Elementary and Paola High School; USD 387 Altoona-Midway - Altoona-Midway High School; USD 416 Louisburg - Circle Grove Elementary; USD 493 Columbus - Greenlawn Elementary; USD 506 Labette County - Bartlett Elementary and Meadowview Elementary; USD 260 Derby - Pleasantview Elementary, Derby Hills Elementary, and Tanglewood Elementary; USD 263 Mulvane - Mulvane Middle School 7-8; USD 267 Renwick - Andale High School; USD 353 Wellington - Washington Elementary; and USD 490 El Dorado - Washington Elementary.

Approved request for a waiver of state QPA regulations from the Flint Hills Special Education Cooperative to allow Trudy Bales to serve as a Gifted Program Facilitator.

Approved five-year in-service education plans for Hugoton USD 210; Elk Valley USD 283; Sylvan Grove USD 299; Durham-Hillsboro-Lehigh USD 410; Inman USD 448; Rural Vista USD 481; Southwest Kansas Area Cooperative District No. 613; and Brown County Kansas Special Education No. 615.

Approved 1997-98 Kansas Charter School Implementation subgrants for: Baldwin Experiential Learning School, USD 348 Baldwin City; Dodge City Academy Public Charter School, USD 443 Dodge City; and Pittsburg High School: School to Careers Charter School, USD 250 Pittsburg.

Approved Educational Excellence Grants for Southeast Kansas Educational Service Center (2) (\$77,096 and \$132,335); Technical Excellence in Education Network (\$36,200); USD 313 Buhler (\$106,500); USD 261 Haysville (\$80,000); USD 487 Herington (\$38,196); USD 453 Leavenworth (\$221,559); USD 385 Andover (\$26,000); USD 323 Rock Creek (\$131,000); Smoky Hill Education Service Center (\$59,750); USD 413 Chanute (\$80,752); Education Services and Staff Development Association of Central Kansas (\$95,005); USD 305 Salina (2) (\$49,041 and \$25,440); South Central Kansas Education Service Center (\$26,466); USD 501 Topeka (\$7,000); USD 336 Holton (\$31,115); USD 315 Colby (\$193,000); USD 464 Tonganoxie (\$73,238); USD 460 Hesston (\$107,200); USD 434 Santa Fe Trails (\$3,117).

Approved sixty FY 1999 Parents as Teachers continuation grants for a total of \$3,708,385; nine FY 1999 new Parents as Teachers grants for a total of \$91,492; and eighteen FY 1999 Parents as Teachers expansion grants for a total of \$379,267.

Approved recommendations for funding Four-Year Old At-Risk programs for USD 357 Belle Plaine, USD 202 Turner, USD 436 Caney, USD 497 Lawrence, USD 257 Iola, USD 358 Oxford, USD 383 Manhattan-Ogden, USD 259 Wichita, USD 373 Newton, USDs 308/309/313 Buhler/Hutchinson/Nickerson-S. Hutchinson, USD 218 Elkhart, USD 298 Lincoln, USD 493 Columbus, USD 233 Olathe, USD 260 Derby, USD 453 Leavenworth, USD 503 Parsons, USD 372 Silver Lake, USD 286 Chautauqua County Community, USD 283 Elk Valley, USD 269 Palco-Damar-Zurich, USD 454

Burlingame, USD 249 Frontenac, USD 261 Haysville, USD 360 Caldwell, USD 505 Chetopa, USD 230 Spring Hill, USD 341 Oskaloosa, USD 504 Oswego, USD 250 Pittsburg, USD 224 Clifton-Clyde, USD 500 Kansas City, USD 457 Garden City, USD 232 DeSoto, USD 359 Argonia, USD 282 West Elk, USD 465 Winfield, USD 501 Topeka, USD 437 Auburn-Washburn, USD 447 Cherryvale, USD 443 Dodge City and USD 363 Holcomb.

Certificates of Approval under the Kansas Proprietary School Act were issued to: Lowry School of Real Estate, Wichita, KS; Art Instruction Schools-Palmer Writers School, Minneapolis, MN; Real Estate Prep School, LLC, Kansas City, MO; Wichita Technical Institute, Inc., Wichita, KS; Center for Professional Betterment, Inc., Hays, KS; Office Edge Learning Center, Overland Park, KS; Norris Training Systems, Wichita, KS; Model and Images, Wichita, KS; Dental Careers, Topeka, KS; Jim Mayer Seminars, Wichita, KS.

Approved requests for a waiver of K.A.R. 91-5-2 of the driver education regulations for USD 209 Moscow, USD 269 Palco, USD 429 Troy, USD 360 Caldwell, USD 383 Manhattan, USD 434 Santa Fe Trail, USD 452 Stanton County, USD 464 Tonganoxie and Thomas More Prep-Marian School to implement a performance-based driver education curriculum.

Approved a new \$25,000 Carl Perkins Tech Prep grant for USD 336 Holton and FY 1999 Carl Perkins competitive grants as recommended: \$37,450 to fund 5 vocational education programs for Single Parents/Pregnant Women; \$730,580 to fund 26 grants for training and support services for Displaced Homemakers, Single Parents and Pregnant Women; \$266,000 to fund 7 grants for programs promoting awareness of vocational/technical opportunities available to both women and men and for the elimination of sex bias and sex stereotyping in education and training; \$39,949 to fund 8 grants for programs to provide skill training and support services for young women; and \$102,454 to fund programs through the Juvenile Justice Authority and the Department of Corrections.

Approved FY 1998-1999 Kansas Internship grants for: Dan Squires, Winfield, at Minuteman Machine and Cowley County Community College/AVTS; Carolyn LaPota, Coffeyville, at Deere & Co./Funk Manufacturing and Coffeyville Community College; Elvin Hatfield, Arkansas City, at Arkansas City Police Department and Cowley County Community College/AVTS; Rory Perrodin, Great Bend, at Dove Buick, Olds, Cadillac, Inc., General Motors Training Center, Straub International, Inc., and Barton County Community College; Tim Hobson, Salina, at Philip Lighting Company and Salina Area Technical School; Ricky Young, Derby, at Davis-Moore Olds and Cowley County Community College/AVTS; Jeanette Stauffer, Topeka, at Malcolm L. Copeland Law Office and Kaw Area Technical School; Douglas Polston, Great Bend, at Computer Services & Consulting and Barton County Community College; Avalon White, Hoisington, at CPI Qualified Plan Consultants and Barton County Community College; Alan Cochran, Emporia, at Detroit Diesel Remanufacturing and Flint Hills Technical School; Mary Lou Feagan, Kansas City, at KuDoKu Internet Publishers and Kansas City KS AVTS; Steve Doherty, Kansas City, at Robbie Manufacturing and Kansas City KS AVTS; and Jane Howard, Great Bend, at CPI Qualified Plan Consultants and Barton County Community College.

Extended state accreditation of Independence Community College as an associate degree granting institution through the 2007-2008 academic year.

Extended status of Manhattan Area Technical College as a state accredited institution through the 2002-2003 academic year.

Approved the 1998-1999 operating budgets for: Northeast Kansas Area Technical School, Atchison, \$1,580,689; North Central Kansas Technical College, Beloit, \$3,330,976; Southeast Kansas Area Technical School, Coffeyville, \$1,831,818; Flint Hills Technical College, Emporia, \$2,386,636; Northwest Kansas Technical School, Goodland, \$2,284,319; Kansas City Area Technical School, \$4,963,028; Southwest Kansas Technical School, Liberal, \$1,987,620; Manhattan Area Technical College, \$2,532,174; Salina Area Technical School, \$2,303,476; Kaw Area Technical School, Topeka, \$4,837,092, and Wichita Area Technical College, \$12,798,463.

Approved the 1998-1999 capital outlay state aid requests for: Cowley County Community College/AVTS, Arkansas City, \$133,000; Northeast Kansas Area Technical School, Atchison, \$160,000; North Central Kansas Technical College, Beloit, \$180,000; Southeast Kansas Area Technical School, Coffeyville, \$86,000; Dodge City Community College/AVTS, \$70,000; Flint Hills Technical College, Emporia, \$300,000; Northwest Kansas Technical School, Goodland, \$150,000; Hutchinson Community College/AVTS, \$250,000; Kansas City Area Technical School, \$160,000; Southwest Kansas Technical School, Liberal, \$76,000; Manhattan Area Technical College, \$300,000; Salina Area Technical School, \$130,000; Kaw Area Technical School, Topeka, \$400,000; Wichita Area Technical College, \$375,000; Johnson County Community College/AVS, Overland Park, \$150,000; and Pratt Community College/AVS, \$80,000.

Approved the 1998-1999 state technology grant requests for: Cowley County Community College/AVTS, Arkansas City, \$70,000; Northeast Kansas Area Technical School, Atchison, \$65,000; North Central Kansas Technical College, Beloit, \$75,000; Southeast Kansas Area Technical School, Coffeyville, \$60,000; Dodge City Community College/AVTS, \$60,000; Flint Hills Technical College, Emporia, \$55,000; Northwest Kansas Technical School, Goodland, \$60,000; Hutchinson Community College/AVTS, \$55,000; Kansas City Area Technical School, \$42,000; Southwest Kansas Technical School, Liberal, \$45,000; Manhattan Area Technical College, \$60,000; Salina Area Technical School, \$48,000; Kaw Area Technical School, Topeka, \$80,000; Wichita Area Technical College, \$120,000; Johnson County Community College/AVS, Overland Park, \$80,000; and Pratt Community College/AVS, \$25,000.

Approved 1998-1999 school year School Breakfast Program waivers for 183 schools as recommended by the School Breakfast Program Waiver Review Committee.

Contracts Approved:

The Commissioner of Education was authorized to negotiate contracts with Kansas State University,

Pittsburg State University and Emporia State University to coordinate student vocational organization activities with the contract amounts not to exceed \$33,331 per school.

1998-99 TECHNOLOGY GRANT REQUESTS FOR COMMUNITY COLLEGES AND WASHBURN UNIVERSITY

Mr. Rundell moved, with a second by Mrs. Holloway, that the 1998-99 technology grant requests for the community colleges and Washburn University be approved as recommended by the hearing committee. The motion carried 9-0 with Dr. Wagnon abstaining. Approved were grant requests for: Allen County Community College, \$52,000; Barton County Community College, \$90,000; Butler County Community College, \$135,000; Cloud County Community College, \$90,000; Coffeyville Community College, \$80,000; Colby Community College, \$90,000; Cowley County Community College, \$86,000; Dodge City Community College, \$80,000; Fort Scott Community College, \$90,000; Garden City Community College \$100,000; Highland Community College, \$70,000; Hutchinson Community College, \$110,000; Independence Community College, \$80,000; Johnson County Community College, \$192,000; Kansas City Kansas Community College, \$180,000; Labette County Community College, \$60,000; Neosho County Community College, \$75,000; Pratt Community College, \$50,000; Seward County Community College, \$80,000; and Washburn University, \$210,000.

REPORTS

Board Attorney

Mr. Dan Biles, Board Attorney, reviewed his written report with Board members. He also provided members with background information and advice on a recent Attorney General's opinion regarding the open meetings law and the type of telephone activity and other interactive communication which might be interpreted as attempts to circumvent the law. Board discussion followed. On a related matter, Mrs. McMillon asked for information regarding legal issues which may arise for a public employee who handles federal funds running for public office. Mr. Rundell moved, with a second by Dr. Abrams, that Mr. Biles' fees for services and expenses for May be paid as presented. The motion carried.

Legislative Coordinator

Mr. Hill noted he was continuing to work on the committee studying community college course offerings for business and industry.

Commissioner

Commissioner Tompkins reported on a letter being sent to legislators on the education committees regarding Board activity on state assessments and curriculum standards. Also included with the letter was a year-by-year assessment schedule and copies of the charge to the curriculum standards committees. He also noted the inclusion with his report of a tentative schedule of major issues from May

1998 through June 2000. He indicated that the issue of background checks for applicants for teacher certification had been added to the Board study schedule. Several Board members commented on the study schedule. Dr. Wagnon asked for the addition of several items, including a discussion of infusing curriculum standards into the classroom; discussion of the Kansas State Board of Education Accountability Report and staff recommendations; and the addition of a restudy of Board mission as well as strategic directions during Board orientation in January 1999. Mr. Hill requested that a presentation on the University of Tennessee's value-added assessment program be included before the beginning of the 1999 session. Dr. Wagnon also asked if there would be an opportunity to discuss leadership development and the difficulty school districts were having in attracting principals. Dr. Tompkins suggested that such a discussion would be appropriate after the USA superintendents' institute, possibly at the November meeting.

Dr. Tompkins also reported the Department had received inquiries on school violence and that Emporia State University would be having a workshop and providing assistance to schools. Board discussion followed. Mrs. McMillon reported that she had been contacted by the Clarence Kelly Foundation in Kansas City, Kansas, which would like to make a presentation to the Board on the design of schools. The effectiveness of a Board position or statement dealing with the issue of violence was discussed.

Dr. Tompkins also noted that Board members were being provided with brief technology survey to help the Department assess their equipment and training needs. Chairman Gilmore made a request for documentation from the Department that the Year 2000 problem had been addressed. He asked that information be requested from districts about how they had addressed the problem.

Other Board Reports

Mrs. Morrison reported on her attendance at the Kansas Health Foundation's Leadership Institute and shared information from the meeting on how to develop strategic plans. She also noted that Lynne Owen, Parent As Teachers (PAT) Consultant, had made an outstanding presentation on the program.

Mrs. McMillon discussed the lack of a state standard for determining what constitutes a valedictorian. Board discussion followed regarding the use of a uniform weighted grading system.

Mrs. Brown provided Board members with information on the National Rifle Association's Eddy Eagle gun safety program and noted that it was in use around the state.

Dr. Wagnon invited Board members to attend the Sunflower Music Festival free concert Tuesday evening at Washburn University.

EXECUTIVE SESSION

Mrs. Morrison moved that the Board recess into executive session at 5:33 p.m. for a period of 15 minutes for the purpose of discussing matters personnel matters relating to nonelected personnel. Mrs.

Morrison seconded the motion which carried. At 5:48 p.m. the open meeting resumed. It was moved by Dr. Abrams, seconded by Mr. Hill, to extend the executive session for 15 minutes. The motion carried. At 6:03 p.m. the open meeting resumed and Dr. Wagnon moved, with a second by Dr. Abrams, to extend the executive session for an additional 10 minutes.

ADJOURNMENT

Chairman Gilmore resumed the open meeting at 6:13 p.m. There being no further business, the meeting was adjourned.

Kevin Gilmore, Chairman Penny Plamann, Secretary

APPROVED

KANSAS STATE BOARD OF EDUCATION

MEETING MINUTES

June 10, 1998

CALL TO ORDER

Chairman Gilmore called the meeting to order at 9:00 a.m. on Wednesday, June 10, 1998, in the Board Room of the State Board of Education Building, 120 SE 10th Avenue in Topeka, Kansas.

ROLL CALL

All members were present:

Steve Abrams	Mildred McMillon
Mary Douglass Brown	Wanda Morrison
Kevin Gilmore	I.B. "Sonny" Rundell
Linda Holloway	Mandy Specht
Scott Hill	Bill Wagnon

APPROVAL OF THE AGENDA

Dr. Wagon moved that the agenda be approved. Mrs. Brown seconded the motion and the motion carried.

DISCUSSION AND ACTION ON REVISED CURRICULUM STANDARDS

Reading and Writing Standards

Dr. Freden reviewed for the Board proposals developed by the Communication Arts Curriculum Standards Committee in response to requests from Board members at the May meeting. She noted that a first draft of speaking, listening and viewing standards would be developed and presented to the Board by January 2000. Examples, suggestions for literature to be studied and writing samples, aligned with the indicators, benchmarks and standards should be developed as part of the reading and writing standards by September 1999. Scores for the reading assessment, to include scores for narrative and expository reading as well as an overall index score should be developed and provided for state and district aggregation, building averages, and individual scores. Standards of excellence for buildings would be designated and individual student scores identified as determined by the Board. Scores for the second grade diagnostic assessment would include the number of students at or above the proficiency level and the number of students tested. Buildings would be asked to provide information to their accreditation team regarding students performing below the proficiency level and what remedial measures have been taken and their effectiveness. Writing scores would continue to be reported by a total score and for each of the six traits for individuals, buildings and districts.

Dr. Abrams, with a second by Mr. Hill, made the motion that the fourth draft of the Kansas Curricular Standards for Communication Arts be adopted with the requirement that a second grade reading diagnostic assessment be performed in the Fall of 1998. Dr. Wagon moved that the motion be divided; seconded by Mrs. Morrison. Discussion followed about the cost of requiring the second grade reading assessment in 1998. Concern was expressed about available funding, the ability of staff to set proficiency levels and equate and recommend tests, and whether districts had the flexibility to adjust their curriculum and provide staff training in time for the test. After further discussion, Mr. Hill suggested a compromise motion which would not require, but strongly recommend that districts implement the second grade reading diagnostic assessment in the Fall of 1998. Dr. Wagon, with the concurrence of Mrs. Morrison, withdrew his motion to divide the question. Dr. Abrams withdrew his original motion and moved, with a second by Mr. Hill, that the fourth draft of the Kansas Communication Arts Curricular Standards be adopted with the Board strongly suggesting that a second grade reading diagnostic assessment be performed in the Fall of 1998 and that \$2/student be provided to help offset the cost. Mr. Rundell called for the motion. It carried on a vote of 9-1 with Mrs. McMillon voting "no".

Mathematics Standards

Dr. Wagon moved that the Board approve the revised curricular standards for mathematics as presented. Mrs. Morrison seconded the motion and Board discussion followed. Dr. Abrams noted that the recommendation from the Mathematics Committee had contained three options for the mission statement, the original mission statement and two alternatives. Several Board members stated their objections to the standards in their current form.

Mrs. Holloway stated her feeling that the issues were not dealt with in a way to provide room for a compromise. She also expressed concern about the weight given the application standard and the continued inclusion of calculator usage.

Mrs. Brown stated she was unable to vote for the standards because of how difficult she felt they were to understand for many teachers who were not mathematicians. She expressed a desire to see reference to the use of calculators removed from the standards. She was also concerned that the minority report had not been addressed nor had comments from some districts; Kansas was the only state without K-8 standards; the standards were too broad; and Kansas was settling for average standards. She also noted that the American Federation of Teachers had endorsed the Virginia standards which she also favored. Mrs. Brown also presented comments on the standards she had solicited from Dr. Mike McKeown of the Salk Institute. He particularly noted that the lack of standards for the grades for which they were not provided gave no clear guidance or accountability for teachers in intervening years. He also noted minor errors regarding clarity and definitions, use of calculators, and pedagogy which Mrs. Brown shared.

Dr. Abrams stated it was reported at a recent TIMMS presentation he had attended that Kansas 4th grade students performed well on mathematics assessments, but lost ground in their scores at later grade levels. He noted there were broad variations in how students were taught and indicated this reinforced his belief that students need a thorough, in-depth understanding of a few basic, core concepts. He further stated evaluation of how students are taught is basic to the Board's work and because of broad variations in instruction methods he was unable to vote for the standards as they were currently presented.

Mr. Hill indicated he felt his concerns as stated at the last Board meeting had not been incorporated into the current draft. He noted that alternative two included in the Committee's report in the section on the application standard provided for the removal of the application standard, but was only presented as an options that the Committee had considered but did not recommend. He also stressed his belief that basic skills were too important to allow the inclusion of calculators. He noted the standards were too broad, but he would be willing to move toward approval if his other two concerns were addressed.

Commissioner Tompkins and Dr. Freden responded to comments and stressed the need for clear direction based on Board consensus. Mr. Hill made a substitute motion, with a second by Mrs. Brown, that the Board approve the revised mathematics curriculum standards as recommended, with the substitution of Alternative 2 for the Application Standard which provides for the removal of "...the current application standard at all grade levels and with the addition of the following indicator under each benchmark in standards 1-4: 'The student will apply his/her mathematical conceptual and/or procedural knowledge to a variety of situations'. The explanation of the words 'use or apply' would be

clarified by referencing an appendix which would contain a listing of the indicators found in the "Application Standards"; and the elimination of calculators on the state assessment. Chairman Gilmore indicated that the issue of calculator usage on the state assessment was a separate issue. Mr. Hill amended his motion to include a separate standard for technology. Discussion followed with concern expressed by Mrs. Morrison that rote learning would not accomplish what the Board desired for Kansas children.

Dr. Wagon stated his belief that after the elimination of the state assessment in August, 1997, the new curriculum standards committee, which included individuals recommended by Board members, had spent much time and effort to integrate the best advice on the incorporation of mathematical concepts into the new standards; and that the Committee's options reflect the Board's wishes and concerns as fully as possible without bowing to individual biases. Mrs. McMillon noted that the proposed standards before the Board have the endorsement of the Kansas Association of Teachers of Mathematics. Mr. Hill's amended motion failed on a vote of 5-5. Dr. Wagon's original motion also failed on a vote of 5-5. Chairman Gilmore stated it was necessary that the Board provide direction for the Committee. Further discussion followed, without consensus.

CONTINUATION OF STATE ASSESSMENT CONTRACT

Dr. Freden noted that the amount of the proposed continuation of the assessment contract with the University of Kansas would have to be adjusted for the loss of the revised mathematics standards. Chairman Gilmore noted that costs for current mathematics assessment should be substituted. Mr. Hill, with a second by Mrs. Brown, moved approval for continuation of the assessment contract with the University of Kansas as presented, substituting the current mathematics assessment, less the performance elements, in lieu of the proposed revised mathematics assessment and its associated development and implementation costs. The motion carried.

The Board took a break at 10:15 a.m. and reconvened at 10:30 a.m with Mr. Hill, Mrs. Morrison, Mrs. Brown and Mrs. Holloway absent.

SHAWNEE COUNTY SPECIAL EDUCATION COOPERATIVE

Dr. Birmingham, who had chaired the hearing committee, reviewed for Board members the procedure followed on the joint petition to terminate the Shawnee County Special Education Cooperative and the committee's findings and recommendations. He recommended the Board adopt the findings of fact and conclusions of the hearing committee contained in its report and approve the joint petition. Dr. Wagon so moved with a second by Dr. Abrams. The motion carried on a vote of 6-0 with four Board members not present.

Mr. Hill, Mrs. Morrison, Mrs. Brown and Mrs. Holloway all returned to the meeting by 10:40 a.m.

APPOINTMENTS

Professional Practices Commission

Mr. Rundell moved, with a second by Mrs. Specht, that Gary Wilkerson be appointed to his second term of office on the Professional Practices Commission, to serve from July 1, 1998 through June 30, 2001. The motion carried and Mr. Wilkerson was appointed.

Dr. Freden reported a correction to the information provided to the Board on vacant position #6 on the Professional Practices Board. She noted it was an at-large teacher position, not a public middle school teacher as indicated on the action sheet and supporting memorandum. Mrs. McMillon moved that Michael Lowe be appointed to the Professional Practices Commission to serve as a representative of junior high or middle school principals from the public schools to serve from July 1, 1998 through June 30, 2001. Dr. Wagon seconded the motion and the motion carried.

Dr. Wagon moved that David Torbett be appointed to the Professional Practices Commission to serve as an at-large teacher representative to serve from July 1, 1998 through June 30, 2001. Mrs. Specht seconded the motion and the motion carried.

Certification Review Committee

Dr. Wagon moved that the Board reappoint Frankielien Conley and Bruce Quantic to their second three-year terms of office and Cathryn Grube to service her first three-year term on the Certification Review Committee to serve from July 1, 1998 through June 30, 2001. Mrs. Specht seconded the motion and the motion carried.

To fill the vacancy requiring a representative of chief school administrators on the Certification Review Committee to serve from July 1, 1998 through June 30, 2001, Dr. Wagon nominated Mary Devin, with a second by Mr. Rundell. Dr. Abrams nominated Dr. John Morton, with a second by Mrs. Holloway. With no majority reached on the first signed balloting due to a vote of vote of 5-5, a second ballot was conducted which also failed to reach a majority. No additional action was taken at this time regarding this vacancy.

Teaching and School Administration Professional Standards Advisory Board

Dr. Abrams moved to reappoint Jerrie Brooks, Karen Gallagher, Carol Massieon and Robb Ross to their second three-year terms and Susan Rosell to her first three-year term on the Teaching and School Administration Professional Standards Advisory Board, with the terms to run from July 1, 1998 through June 30, 2001. Mr. Rundell seconded the motion. Chairman Gilmore made a motion to amend the original motion to include the appointment of Dr. John Morton to the Certification Review Committee as the chief school administrator representative. The motion was seconded by Mrs. Brown. A vote on the motion to amend carried 6-4. The vote on the amended motion carried.

Dr. Wagnon nominated Hal Shute, as a representative of AVS/AVTS administrators, Pat Nugent, as a representative of AVS/AVTS teachers, and Charles Bradbury, as a representative of elementary level building school administrators to serve on the Teaching and School Administration Professional Standards Advisory Board - terms for all three positions to run from July 1, 1998 through June 30, 2001. Mrs. Morrison seconded the motion. Mrs. Brown, with a second by Mrs. Holloway, nominated Pam Kloss to serve on the Teaching and School Administration Professional Standards Advisory Board. Hal Shute and Pat Nugent were unopposed and the motion to appoint them carried. A signed ballot was conducted to determine the appointment of the representative of elementary level building school administrators and Charles Bradbury received a 6-4 majority and was appointed.

State Advisory Council for Special Education

Dr. Freden explained that staff recommendations for individuals on the State Advisory Council for Special Education reflected anticipation of requirements of federal law and that all other nominations that had been received would be kept on file for future vacancies. Mr. Rundell moved that William Daugherty, a state official, Joyce Markendorf, a representative of a state agency, Sheila Simmons, a representative of related services, and Sue Stacey, a representative of vocational/commerce/business concerned with transition, be appointed to the State Advisory Council for Special Education. The motion was seconded by Mrs. Specht and carried.

FY 1999 SALARIES FOR UNCLASSIFIED PERSONNEL INCLUDING SUPERINTENDENTS FOR THE KANSAS STATE SCHOOL FOR THE DEAF AND THE KANSAS STATE SCHOOL FOR THE BLIND

Dr. Abrams moved that FY 1999 salaries for unclassified staff be approved as recommended, including an increase in the Commissioner's salary to \$117,500. Mr. Hill seconded the motion and the motion carried.

SELECTION OF KANSAS NASBE VICE PRESIDENTIAL AND CENTRAL REGION AREA DIRECTOR CANDIDATES

Mildred McMillon, with a second by Mrs. Morrison, nominated Cleo Matthews to be the Board's choice for the NASBE 1999 Vice President. Mrs. Brown, with a second by Mrs. Holloway, nominated Adrienne Ottaviani. Mrs. Ottaviani received a 6-4 majority on the first signed ballot and was selected as the Board's choice to be forwarded to NASBE. For the two Central Region Area Directors positions, Mrs. Morrison, with a second by Chairman Gilmore, moved the selection of Betty Preston; Dr. Wagnon, with a second by Mr. Rundell, moved the selection of Greg Forristall. The motions carried.

APPROVAL OF BOARD TRAVEL

Members reviewed the composite travel request. Dr. Abrams asked that mileage be included in his request for approval of TIMMS meeting attendance, 5/27/98, and that salary and mileage to attend a

Koch Industries luncheon in Wichita, 6/15/98, be added. Mrs. Holloway moved, with a second by Dr. Abrams, that the travel requests be approved as amended. The motion carried.

ADJOURNMENT

There being no further business, the Chairman adjourned the meeting at 11:05 a..m.

Kevin Gilmore, Chairman

Penny Plamann, Secretary