

KANSAS STATE BOARD OF EDUCATION MEETING MINUTES

November 13, 2001

CALL TO ORDER

Chairman Rundell called the meeting to order at 10:00 a.m. on Tuesday, November 13, 2001 in the Board Room of the State Board of Education Building, 120 SE 10th Avenue in Topeka, Kansas.

ROLL CALL

Members present were:

Steve Abrams	Carol Rupe
John Bacon	Harold Voth
Val DeFever	Bill Wagnon
Sue Gamble	Janet Waugh
I.B. "Sonny" Rundell	Bruce Wyatt

APPROVAL OF AGENDA

Chairman Rundell asked for approval of the agenda. Mrs. DeFever moved, with a second by Dr. Abrams, that the agenda be approved as presented. The motion carried.

APPROVAL OF THE MINUTES

Chairman Rundell asked for approval of the minutes of the October meeting. Mr. Bacon asked that the minutes for October 10th be corrected in connection with the motion to send a letter to the Kansas congressional delegation. He noted the vote should be changed to 8-0-2, with Dr. Abrams and he noted in the minutes as having abstained. Mrs. Gamble moved, with a second by Mr. Voth, that the minutes be approved as amended. The motion carried.

COMMISSIONER'S REPORT

Commissioner Tompkins reviewed his written report and progress on Board goals. He reported on the status of the project for distribution throughout the state of the state standards booklets for parents. He also reviewed plans for working with the Education Testing Service (ETS) and the Center for Educational Testing and Evaluation (CETE) at the University of Kansas to develop content assessments and set scores for the new licensure endorsements. He reported that completion of the project was scheduled for next summer. He also reported that a follow-up discussion on the meeting with the external assessment advisors would be scheduled for the December Board meeting. Several other activities mentioned were the design of high quality professional development models; an update on the KAN-Ed network; the recent Legislative Post Audit report on school district expenditures; and a report given to Board members on the progress to date on the KCTAF recommendations. In the discussion that followed, Mr. Wyatt requested a monthly report on actions being taken

to help reach the performance goals the Board had established for the next three years. Dr. Wagon mentioned the need for legislative funding to implement the strategies connected to the goals and Mrs. Gamble suggested there was a need for adequate trend information to determine progress. Mr. Wyatt asked that discussion of the suggestion be added to the next day's agenda.

TAKE THE TEST DAY UPDATE

Mrs. Kathy Toelkes, Public Information Officer, outlined plans proposed for activities across the state to heighten public awareness of the state assessment program and the expectations the Board and local districts have for academic performance. She noted that it was hoped that activities associated with a *Take the Test Day*, scheduled for February 4th, 2002, would inform the public that the state assessments are rigorous; Kansas standards are challenging and that the state has high expectations; and that the family-school partnership is important to help all students achieve at high levels, and to help their local schools realize higher performance. Mrs. Toelkes also noted that the education committees of the Kansas House and Senate would be invited to participate and that she hoped that Board members would, as well. Included in the materials she handed out were copies of the information packet that had been sent to all school districts across the state which included a letter inviting their participation; an outline of frequently asked questions and responses to them; suggestions for school or district events, including tips for success and a sample article for a parents' newsletter; and a sample press release districts might use for publicity purposes. She noted that if schools were unable to participate on February 4th, it was hoped they would be able to schedule a *Take the Test Day* sometime during that week. She reviewed recommendations for local events and indicated that fifty school districts had already indicated they would participate. Mrs. Toelkes also reported on assessment background information that would be sent to participating schools in December. In the discussion that followed, concern was expressed that the public would perceive that the assessments were too difficult and would want scores lowered or the assessments and/or the standards made easier. Mrs. Toelkes indicated this event would provide the opportunity to inform parents and the public why the Board's expectations for academic performance were necessary. It was also noted that the public would be able to see first hand the high quality of the Kansas academic standards.

CITIZENS' OPEN FORUM

Chairman Rundell declared the Citizens' Open Forum open at 10:35 a.m. Presenting remarks to the Board were Shari Wilson, representing KACEE, Kansas City; Dan Stiffler, representing Wichita Public Schools, Wichita; and Mark Tallman, representing KASB, Topeka. Chairman Rundell declared the Open Forum closed at 10:50 a.m.

KANSAS STATE HIGH SCHOOL ACTIVITIES ASSOCIATION ANNUAL REPORT

Mr. Gary Musselman, Executive Director of the Kansas State High School Activities Association (KSHSAA), presented the annual report of the association for the 2000-2001 school year. He thanked the Board for the opportunity to be a part of the Teacher of the Year selection committee. He also expressed thanks to Mr. Voth for his participation on the Board of Directors and the Executive Board and to Mr. Bacon for his service on the KSHSAA Board of Directors. Mr. Musselman reviewed student participation in summer workshops for student council members and Kansas Association for Youth activities over the past summer. He also noted that KSHSAA had added a required safety meeting to the summer Spirit and Dance camps, indicating that 2,700 students had participated in a one-day clinic. Additionally, Mr. Musselman reviewed rules changes under consideration or already made since his last report to the Board and answered Board questions.

LEGISLATIVE MATTERS

Deputy Commissioner Dennis reviewed state general fund balances and projections and noted that the state general fund balance for 2002 was projected to be 4.8 percent, which, though legal, would severely impact the available funds for 2003 because of the requirement that the Governor present a balanced budget. Mr. Dennis reviewed plans prepared by the Kansas State School for the Blind and Kansas State School for the Deaf for 4 percent reductions in their budgets and noted that they both indicated their budget appeals would be based on reductions of only 2 percent.

Mr. Dennis reviewed the Division of Budget's recommended allocation for the State Board of Education's FY 2003 budget and outlined the approach he proposed be used for the Board's appeal. He suggested that because of the limited time available, the oral appeal focus on six areas: the increase in the base state aid per pupil, at-risk funding and special education; and new funding for health insurance for school district personnel, extended learning opportunities, and all-day kindergarten. The other programs in the Board's budget request would be part of the written appeal accompanying the oral presentation. Discussion followed and Mrs. Gamble suggested that funding for staff and professional development be added. Mr. Dennis suggested that it be added to the executive summary, noting that the Department would have approximately 20 minutes for its appeal, allowing slightly more than three minutes for presentation on each of the six items. Mr. Dennis reported that the budget appeal was scheduled for November 19th at 1:30 p.m. and the Board discussed who might be interested in attending besides the Chair, Vice Chair and Legislative Coordinator. Dr. Wagnon, Mrs. Gamble and Mr. Wyatt indicated they would like to be present as a show of support. Mrs. DeFever asked that a list be developed of services the Department of Education would no longer be able to provide if budget cuts are enacted.

The Board also discussed the visits that had been made to editorial board across the state and the reception Board members had received. Mrs. DeFever noted that the Board should continue to communicate with the press on a regular basis and should also use the opportunity to counter questionable reports and claims made about education that appear in the media. There was discussion of doing editorial board meetings on a yearly basis and it was noted that providing the press in such a way, with good, supportable facts increased the Board's credibility.

In addition to the other issues discussed, Mr. Dennis handed out materials presented to the Legislative Educational Planning Committee when Augenblick and Myers made a presentation November 13th on the school finance study they were conducting for the legislature.

The Board recessed for lunch from 12:05 p.m. until 1:30 p.m.

PUBLIC HEARINGS

Public Hearing on Proposed Inservice Education Regulations

Chairman Rundell opened the hearing at 1:30 p.m. on proposed inservice education regulations K.A.R. 91-1-215, 91-1-216, 91-1-217, 91-1-218, and 91-1-219, an amendment to 91-1-206, and the revocation of 91-1-146a, 91-1-146b, 91-1-146c, 91-1-146d and 91-1-146e. Presenting comments to the Board on the regulations were Craig Elliott and Teresa San Martin, representing USD 266, Maize; Lisa Elliott, Overland Park, representing the Shawnee Mission school district; Chris Huntsman, Topeka, representing NEA-Topeka; Sandra C. Butler, Kansas City, representing NEA-KCK; Barbara Fuller, Wichita, representing United Teachers of Wichita; Judy Rapp, Olathe, representing Olathe NEA; Wayne Kruse, Lawrence, representing the Lawrence Education Association; and Peg Dunlap, Topeka, representing KNEA. Chairman Rundell declared the public hearing

closed at 1:55 p.m.

Public Hearing on a Proposed Amendment to an Institutional Accreditation Regulation

Chairman Rundell opened the hearing on the proposed amendment to institutional accreditation regulation K.A. R. 91-1-70 (a) at 1:55 p.m. Presenting comments on the regulation change was Peg Dunlap, Topeka, representing KNEA. Chairman Rundell declared the public hearing closed at 1:56 p.m.

UPDATE ON THE KANSAS LIBRARY CARD

Mr. Eric Hansen, Executive Director of the Kansas Library Network Board, reported on the new Kansas Library Card which allows remote electronic access to databases, search engines and public access e-books on-line. Mr. Hansen gave the Board a short training on how the library card is obtained and used, and took the Board through the steps of the application process by applying and issuing one to Dr. Abrams.

REPORT ON PARENTAL AND SITE COUNCIL INVOLVEMENT STUDY

Assistant Commissioner Alexa Pochowski noted that site councils had been established to provide advice and counsel in evaluating school performance goals and objectives and in determining the methods to be used to meet their goals and objectives. She reported the results and subsequent recommendations arising from a survey undertaken by the Department on the effectiveness of school site councils in Kansas. The survey had been conducted to learn more about the level of functioning and needs of Kansas site councils and to obtain information that would help in the development of site council standards for the state. Dr. Pochowski indicated that questionnaires were sent to 350 school principals who were asked to also share the survey with one a staff member and one a non-staff member serving on the local site council. The survey consisted of questions which could help evaluate the effectiveness of potential site council standards and the perceptions of the respondents regarding the impact and effectiveness of their local council. Those standards were: 1) clearly defined purpose, roles, and powers; 2) regular meetings of involved members who represent key stakeholders; 3) an established method for receiving stakeholder input and making recommendations to policy makers; 4) resources available to allow the site council to function effectively; 5) effective training of members; and 6) an ongoing process for evaluating council impact. From assessing the responses the following recommendations for further assistance and direction from the Department of Education were made:

- a. Provide regular information on running effective councils;
- b. Develop a better video and/or guidelines about the role and purpose of site councils;
- c. Develop a checklist of and uniform training about what is expected of site councils, with clear guidelines about what the authority of the site council should be;
- d. Provide more time and funding for council work; and
- e. Develop inexpensive and accessible professional development opportunities focused on orientation, decision-making, consensus building. and leadership.

At the conclusion of the discussion that followed, Dr. Pochowski was asked about the next steps to be taken. She indicated that site councils are looking for clear direction and definition of purpose and ongoing training. She recommended that the Department produce a training package to be used yearly for site council orientation.

The Board took a break at 2:50 p.m. and returned at 3:00 p.m.

DISCUSSION ON GRADUATION REQUIREMENTS

To assist the Board in its discussion of the recommendations from the Graduation Requirements Task Force, Dr. Pochowski discussed recommendations from a national group that had examined graduation requirements. The report emphasized a focus on an early childhood through grade 16 system; the elimination of unqualified teachers and out-of-date textbooks, and courses without good academic content; and the provision of a level of education for all students that prepares them for both college and the workplace. With those recommendations in mind, Dr. Pochowski reviewed the Task Force recommendations presented in October and asked Board members for any questions or issues they might have. Several issues were raised in the discussion that followed, including whether a Fine Arts unit should be added to the thirteen units in subject areas already specified in statute or regulation. Many of the board members expressed an interest in a Fine Arts requirement, but there was discussion about what the definition of a Fine Arts requirement would be; whether it should be a unit requirement or a performance requirement for graduation; and whether state curriculum standards and assessments would be developed if a Fine Arts requirement was added for all schools. Also discussed was whether the Board was attempting to set minimum requirements for graduation based on time and credits/units, or on what students should learn and the standard every child should achieve. If the former, what equitable definitions should be developed; and, if the latter, how would achievement of the standards be measured?

The problem of postsecondary admittance requirements based on the current Carnegie units was discussed as the reason to retain the Carnegie units, and for now it was suggested that the Board follow the Task Force's recommendation to begin development of graduation requirements based on performance/proficiency levels and look at some way to equate proficiency levels with units. The recommendation to have multiple measures, including a locally developed performance-based assessment was considered and concern was expressed about the burden development of local measures would put on school districts. In addition, it was noted that if levels of proficiency were established, they should be attainable, with every student having the opportunity and time to achieve them, regardless of the length of time necessary. The timeline for implementation and the need to pilot graduation requirements were also discussed, including the idea that a phase-in period of as much as ten years might be required. In the short-term, Dr. Pochowski indicated she would like to have the Task Force begin to meet again to develop and flesh out their recommendations in order to define for the Board what graduation requirements for Kansas might look like.

Mrs. Waugh moved, with a second by Carol Rupe, that the Graduation Requirements Task Force be reactivated and continue with the development of graduation requirements as proposed in the recommendations. Dr. Abrams moved to amend the motion, with a second by Mrs. Gamble, to allow the Board to provide direction to the Task Force regarding the addition of a Fine Arts requirement at a later date. The amendment carried on a vote of 10-0. The vote on the motion offered by Mrs. Waugh, carried unanimously as amended.

CONSENT AGENDA

Dr. Wagnon moved, with a second by Mrs. DeFever, that the consent agenda be approved as presented. The motion carried.

In the consent agenda, the State Board:

- Received the monthly personnel report.
- Approved school construction plans for Independence Community College; USD 250 Pittsburg; Flint Hills Technical College; USD 259 Wichita (2 projects); USD 490 El Dorado; USD 439 Sedgwick

Public Schools; USD 500 Kansas City; All Saints School in Kansas City; and USD 211 Norton Community Schools.

- Received the FY 2002 first quarterly reports from the Kansas State School for the Blind and the Kansas State School for the Deaf.
- Approve Cycle I accredited status for USD 259, Wichita: Price/Harris Elementary (Price Campus and Harris Campus) and Kennedy Academy Elementary.
- Approved requests for waivers for individuals to serve outside their area of endorsement in districts as follows: *Building Administrator*: Tom Lynch, USD 334; *Early Childhood Special Education*: Lori Soo Hoo, USD 373 and Elizabeth Cordts, Educational Cooperative (EC) 620; *English as a Second Language*: Michelle Phouthavong, USD 465; *Extend Days on an Emergency Sub*: Grayce Moore, USD 437; *Gifted Education*: Patricia Hipp, USD 428, Jacquelyn Monroe, USD 501, Deb Robinson, Educational Service Center (ESC) 602, and Clifford Schenk, Special Education Cooperative (SEC) 636; *History*: John T. Greenup, USD 400; *Interrelated Special Education*: Robert Milburn, USD 244, Mary Mattley, USD 263, Courtney Modellmog and Scott Stuhlsatz, USD 373, Marsha Koster, Ronda Lloyd and Carol Stamm, USD 379, Linda Rohr and Judy Sneath, USD 405, Annalee Crotinger, USD 428; Jason Gier, Alan Mortinger and Kimberly Schmeidler, and Pat Schumacker, USD 489, Jim Pendarvis, USD 501, Susan Bailey, Denise Pyle and Mary Beth Winters, ESC 602, K.O. Fuller, ESC 609, Fredrick Staff, Jennifer Burke, Teresa Cunningham, Wilbur Fast, Lona Korf, Sandra Nicolet, and Melissa Prince, Area Cooperative District (ACD) 613; Nicolas Cummings, Melinda Alexander and Bryan Sage, EC 620, and Amy Chandler, Peggy Cox and Timothy Wilson, SEC 636; *Journalism*: Judy Hampel, USD 438; *Language Arts*: Gayle Soukup, USD 298; *Learning Disabilities*: Frank Maskil, USD 453, Robert Wilson SEC 603, and William Griffith, ESC; *Library Media Specialist*: Terri Ann Franz, USD 265, Ted Orth, USD 267, and Nancy Fischer, USD 290; *Severely Multiple Handicapped*: Stephen Miller, USD 501; and *Supervisor/Coordinator of Special Education*: Dean Johnson, USD 353.
- Approved a QPA waiver request from North Central USD 221, to extend their accreditation timeline for one year to allow the whole district to be on the same Cycle III timeline, with their accreditation visit scheduled by July 1, 2006.
- Approved Kansas Advanced Placement Incentive subgrants: USD 260 Derby, \$5,448; USD 259 Wichita, \$37,505; USD 404 Riverton (consortium of 4 schools), \$33,057; SEKESC 609 (consortium of 23 schools), \$40,087; and USD 501 Topeka, \$39,851.
- Approved 2001-2002 Visiting Scholar Certificate for Ursula Polk to teach International Relations, US Government and Economics at Immaculata High School, Leavenworth.
- Denied requests for Visiting Scholar Certificates for Heather Spinney, USD 453; and Jola Casey, USD 386.
- Approved the recommendations of the Certification Review Committee in case numbers 1926, 1929, 1931-1934, and 1936-1941.

- Received a copy of the Kansas Title II Accountability Report.
- Approved funding for 2001-2002 Title II Professional Development Initiation and Enhancement subgrants for Baker University, \$19,600; Benedictine College, \$19,420; Emporia State University, \$17,950; Fort Hays State University, \$17,056; Friends University, \$11,250; Kansas Wesleyan University, \$2,000; McPherson College, \$20,000; MidAmerica Nazarene University, \$15,750; Newman University, \$18,917; Ottawa University, \$13,108; Pittsburg State University, \$26,000; Southwestern College, \$16,900; Tabor College, \$13,332; University of Kansas, \$25,000; Washburn University, \$18,633; and Wichita State University, \$292,018; and FY 2001-2002 Professional Development Research subgrants in the amount of \$25,000 each for Emporia State University and the University of Kansas.
- Approved 2001-2002 School Improvement Grants for: USD 259 Wichita, Linwood Elementary, \$74,153; USD 500 Kansas City, White Church Elementary, \$69,100; and USD 234 Fort Scott, Fort School Middle School, \$49,915.
- Approved a Carl Perkins Statewide Leadership grant in the amount of \$21,706 for Barton County Community College for a program for statewide leadership opportunities through career and technical student organizations.
- Approved School Renovation grants for: USD 101, \$449,500 (5 schools); USD 222, \$39,000; USD 235, \$200,000 (2 schools); USD 240, \$18,832; USD 247, \$106,000 (2 schools); USD 253, \$453,788 (7 schools); USD 257, \$100,000; USD 283, \$88,897 (2 schools); USD 287, \$15,486; USD 290, \$29,895; USD 293, \$100,000; USD 299, \$80,000; USD 312, \$40,000; USD 323, \$100,000; USD 324, \$200,000 (2 schools); USD 341, \$200,000 (2 schools); USD 346, \$48,750; USD 360, \$129,895 (2 schools); USD 361, \$124,035 (2 schools); USD 383, \$249,600 (5 schools); USD 387, \$60,000; USD 396, \$56,100 (2 schools); USD 409, \$9,800; USD 413, \$637,967 (7 schools); USD 429, \$100,00; USD 445, \$116,295 (2 schools); USD 447, \$100,000; USD 456, \$43,560; USD 461, \$80,000; USD 475, \$169,000 (2 schools); USD 499, \$241,520 (5 schools); USD 500, \$686,498 (26 schools); USD 503, \$100,000; USD 506, \$429,895 (5 schools); and USD 508, \$90,300 (2 schools).
- Approved Technology Grants for: USD 102, \$1,364; USD 204, \$15,000, USD 212, \$15,000, USD 220, \$15,000; USD 234, \$14,175 (4 schools); USD 259, \$252,350 (17 schools); USD 270, \$15,000; USD 299, \$10,000; USD 324, \$14,782 (2 schools); USD 329, \$52,745 (5 schools); USD 341, \$7,000; USD 360, \$24,600 (2 schools); USD 375, \$30,000 (2 schools); USD 383, \$39,764 (4 schools); USD 389, \$15,000; USD 392, \$15,000; USD 402, \$43,554 (3 schools); USD 405, \$15,000; USD 409, \$7,136; USD 411, \$3,400; USD 413, \$75,000 (5 schools); USD 417, \$11,353 (4 schools); USD 442, \$12,500; USD 443, \$15,000; USD 456, \$5,625; USD 461, \$13,493 (3 schools); USD 473, \$1,970; USD 480, \$4,767; USD 500, \$171,932 (29 schools); and USD 503, \$15,000.
- Approved IDEA Assistive Technology grants for: 10 districts in the amount of \$50,000 each ? USD 229, USD 231, USD 253, USD 259, USD 383, USD 465, USD 497, USD 500, USD 501, and USD 512; and for USD 217, \$3,170; USD 261, \$37,700; USD 274, \$25,500; USD 281, \$17,652; USD 292, \$24,954; USD 305, \$48,250; USD 315, \$37,500; USD 325, \$18,018; USD 373, \$37,500; USD 453, \$49,930; USD 457, \$45,240; USD 475, \$40,950, USD 489, \$38,989; and USD 491, \$7,157.

- Approved State Safety Grants in the amount of \$200 each for high schools or junior-senior high schools in the following districts: USD 223, USD 224, USD 243 (2), USD 269, USD 272, USD 286, USD 304, USD 322, USD 324, USD 359, USD 369, USD 376, USD 399, USD 401, USD 411, USD 456, USD 459, USD 481 (2), USD 488, and USD 509; in the amount of \$300 each for: USD 101, USD 230, USD 235, USD 258, USD 289, USD 382, USD 389, USD 405, USD 416, USD 420, USD 434, USD 442, USD 469, and USD 484; and in the amount of \$400 each for: USD 202, USD 204, USD 229, USD 250, USD 259 (3), USD 263, USD 266, USD 313, USD 345, USD 428, USD 437, USD 450, USD 457, and USD 489.

Contracts Approved:

The Commissioner of Education was authorized:

- to negotiate and enter into a contract with the Kansas State Department of Health and Environment, Bureau of Health Promotion, to develop and deliver five workshops for directors of after-school physical activity programs for coalitions supported by Chronic Disease Risk Reduction grants, with the contract amount not to exceed \$23,225; and
- to negotiate and enter into a contract with Kansas Association for Health, Physical Education, Recreation and Dance, to develop and deliver workshops, with the contract amount not to exceed \$40,400.

The Board took a break at 3:50 p.m. and returned at 4:05 p.m.

EXECUTIVE SESSION

Dr. Wagon moved, with a second by Mr. Voth, that the Board recess into executive session for a period of sixty minutes for the purpose of discussing personnel matters affecting non-elected personnel, so that the privacy, confidentiality and other rights of such personnel would not be violated, and for consultation with the Board attorney for preservation of attorney-client privilege, and that the open meeting should resume at 5:05 p.m. The motion carried. The open meeting resumed at 5:05 p.m. Dr. Wagon moved, with a second by Carol Rupe, that the Board recess into executive session for a period of an additional sixty minutes for the purpose of discussing personnel matters affecting non-elected personnel, so that the privacy, confidentiality and other rights of such personnel would not be violated, and for consultation with the Board attorney for preservation of attorney-client privilege, and that the open meeting should resume at 6:05 p.m. The motion carried. The open meeting resumed at 6:05 p.m. Dr. Wagon moved, with a second by Mrs. Waugh, that the Board recess into executive session for a period of thirty minutes for the purpose of discussing personnel matters affecting non-elected personnel, so that the privacy, confidentiality and other rights of such personnel would not be violated, and for consultation with the Board attorney for preservation of attorney-client privilege, and that the open meeting should resume at 6:35 p.m. The motion carried. The open meeting resumed at 6:35 p.m. Dr. Wagon moved, with a second by Mrs. DeFever, that the Board recess into executive session for a period of thirty minutes for the purpose of discussing personnel matters affecting non-elected personnel, so that the privacy, confidentiality and other rights of such personnel would not be violated, and for consultation with the Board attorney for preservation of attorney-client privilege, and that the open meeting should resume at 7:05 p.m. The motion carried. The open meeting resumed at 7:05 p.m.

RECESS

There being no further business, Chairman Rundell recessed the meeting at 7:05 p.m.

I.B. Rundell, Chairman

Penny Plamann, Secretary

**KANSAS STATE BOARD OF EDUCATION
MEETING MINUTES**

November 14, 2001

CALL TO ORDER

Chairman Rundell called the meeting to order at 9:00 a.m. on Wednesday, November 14, 2001 in the Board Room of the State Board of Education Building, 120 SE 10th Avenue in Topeka, Kansas.

ROLL CALL

Members present were:

Steve Abrams

Carol Rupe

John Bacon

Bill Wagnon

Val DeFever

Janet Waugh

Sue Gamble

Bruce Wyatt

I.B. "Sonny" Rundell

Mr. Voth was attending a KSHSAA Executive Committee meeting and was unable to be present.

APPROVAL OF THE AGENDA

As requested on Tuesday by Mr. Wyatt, Chairman Rundell added to Board Reports discussion of a regular addition to the Commissioner's Report an update on the Board's performance goals. Mrs. Waugh moved, with a second by Dr. Wagnon, that action on the inservice regulations be added to the agenda. Discussion followed about allowing staff time to develop a response to the testimony heard on Tuesday. Mrs. Waugh and Dr. Wagnon withdrew their motion. Mrs. Waugh moved, with a second by Dr. Abrams, that the agenda be approved as amended by the addition of Mr. Wyatt's request.

BOARD REPORTS

Chairman

Action on NASBE Resolutions and Proposed Bylaw Changes

Chairman Rundell asked if there was any discussion on the proposed changes to the NASBE Resolutions and Bylaws. After a short discussion clarifying the changes up for a vote, Dr. Wagnon moved, with a second by Mrs. Gamble, that the Board Secretary be instructed to record the Kansas Board's ballot in favor of the changes and to forward the ballot so marked to NASBE. After brief discussion the motion carried 9-0.

Appointment to the KACEE Executive Board

Chairman Rundell indicated a request had been received from the Kansas Association for Conservation and Environmental Education (KACEE) for appointment of a Board member to the KACEE Executive Committee as an ex-officio member. Dr. Wagon moved, with a second by Carol Rupe, that the Board accept KACEE's invitation and appointment Mrs. DeFever to serve on the KACEE Executive Committee.

Chairman Rundell also reported on attending the KACEE Annual Conference.

Board Policy Committee Chairman's Report

Dr. Abrams, Chair of the Board Policy Committee, moved that the Board approve the changes to Board policies as presented to the Board in October. Mrs. Gamble seconded the motion, which carried on a vote of 9-0. Included in the approved changes to Board policies and guidelines were:

Policies

1. Preface
2. Policy No. 1007 - Officers - Election, Tenure and Duties
3. Policy No. 1012 - Citizens' Open Forum
4. Policy No. 2002 - Monitoring and Evaluating Commissioner Performance
5. Policy Nos. 3210 and 3220 - Relating to the two State Schools

Guidelines

1. Institution-Sponsored Vocational Student Activities
2. Land Transfers
3. Participation in Interscholastic Athletics under S.B.R. 91-31-23

Dr. Abrams then reviewed recommendations proposed by the Committee on the additional issues raised at the October meeting concerning Policy 1009, regarding appointments to committees and commissions, and the guidelines on Board travel. The changes in Policy 1009 would be to delete the separate reference under appointments to External Committees of the State Board, B. 5., of Board members making nominations and adding Board members to the list of nominating groups for committees under B. 1.; and the deletion of the requirement that there be three or more nominees for each vacancy. Changes to the travel guidelines included the deletion of a mileage rate in the guidelines under A. 2. (c), replaced by the statement that "*the Commissioner shall inform the Board annual of the current rate*"; removal from A. 3. how the salary rate is calculated and reference to current salary and subsistence rates with the addition of language that the Commissioner will inform the Board annually of those rates. Additionally, added as A. 4. , was the statement that "*Any member of the State Board may waive payments of compensation, subsistence allowance, or mileage to which the member is entitled.*" Discussion followed.

Legislative Coordinator

Mrs. DeFever reported that she and Chairman Rundell had presented the Board's budget recommendations and performance goals at a meeting of the Legislative Educational Planning Committee. She indicated the Board's proposals had been well received.

Board Attorney

Mr. Biles reviewed his written report and indicated that a trial date of December 3rd had been set in the state school finance case and that he was still waiting for a ruling from the trial judge regarding various issues that might be decided in advance of the trial. Mr. Biles also indicated that because of activity on the school finance litigation, he had requested a 30-day extension of time to file the brief in the Charles Marsh appeal. In addition, Mr. Biles reported that he had been taking care of some issues regarding the articles of incorporation and filing of annual reports for the Business/Education Coalition. Dr. Wagnon moved, with a second by Mr. Bacon, that Mr. Biles' fees for services and expenses for October be paid as presented. The motion carried.

Other Board Member Reports

Mrs. Gamble reported on attendance at a Kansas Influenza Pandemic Preparedness Planning meeting and asked that the activity be referred to staff. She also reviewed the NASBE report on e-learning, the outcome of the study group she had served on during the past year. She indicated that the Board needs to begin to talk about and develop long-term policies regarding distant learning and that a statewide system should be established. Discussion followed about what planning had already been done in the state and Mrs. Gamble indicated she was serving on a state advisory committee, which will be updating a state technology plan.

Dr. Wagnon reported on several recent activities, including attendance at a KASB site council conference and a presentation he had made of the Board's budget proposal to the Learning First Alliance, where he received an appreciative response.

Mrs. Gamble reported that she had attended, along with Dr. Wagnon and Mr. Wyatt, a USA seminar for school districts, *Making Critical Choices to Cut Budgets*.

Mr. Wyatt indicated he would like included in the Commissioner's report information on ongoing activities in support of the Board's performance goals. He noted that even if programs to achieve those goals are not funded by the legislature, they are still laudable goals and it would still be important to take what actions are possible to achieve them.

Requests for Future Agenda Items

Dr. Abrams asked for discussion of the Legislative Post Audit report on school district expenditures. Mr. Wyatt asked that a task force be put together to review issues on teacher pay and performance goals such as the plan reported on by USD 405 when the Board visited the Hutchinson area.

ADOPTION OF AMENDED INSTITUTIONAL ACCREDITATION REGULATION

Dr. Abrams moved, with a second by Mrs. Waugh, that the proposed amendment to institutional accreditation regulation K.A.R. 91-1-70 (a) be approved. Mr. Bacon offered his objections and the reason he would be voting against the amendment to the regulation. He stated his concern that the NCATE diversity requirement would require teacher preparation institutions to pursue a particular social agenda without allowing for institutional choice regarding the promotion of certain social behaviors. He further expressed the desire that Kansas allow more flexibility with institutions it accredited which had difficulty with certain issues promoted by INTASC and NCATE. The motion carried 8-1 on a roll call vote as follows:

Steve Abrams	"yes"	I.B. "Sonny" Rundell	"yes"
John Bacon	"no"	Harold Voth	absent
Val DeFever	"yes"	Bill Wagnon	"yes"
Sue Gamble	"yes"	Janet Waugh	"yes"
Carol Rupe	"yes"	Bruce Wyatt	"yes"

The Board took a break from 10:20 a.m. until 10:35 a.m.

SCHOOL ACCREDITATION STUDY SESSION

Assistant Commissioner Pochowski reviewed the history of the current Kansas Quality Performance Accreditation (QPA) system, noting how regulations, policies, guidelines and statutes had been developed and enacted as the system itself was in the development process. Steve Adams, Team Leader for School Improvement and Accreditation, reviewed and provided an update on the recommendations that the QPA Task Force presented to the Board in August, and the resulting staff response and recommendations that had been presented at the September Board meeting. The staff recommendations were: 1) to do a thorough review of the current accreditation criteria to include the development of a rubric to clarify expectations; 2) to do a thorough review of regulatory and statutory QPA requirements; 3) develop a guide to the QPA process that would clarify in a single document, the process and the criteria, as well as serve as a model for the future; 4) develop a plan for the state assessment program that would reflect federal legislation as it relates to the accreditation criteria; and 5) implement an Early Warning System that would focus interventions and support for schools identified with the greatest need. Mr. Adams reported that the Early Warning System had been implemented. Mr. Adams gave a possible timeline for completion of several of the staff recommendations. It was pointed out that the Board's decisions regarding graduation requirements and the enactment of the federal Elementary and Secondary Education Act (ESEA) could cause delays and changes in the timeline.

Discussion followed on whether it was beneficial to continue to have external reviewers of the state standards and assessments. Dr. Tompkins indicated that the feedback from the external review committee has been helpful in assuring the quality of the Kansas standards and assessments. He reported that the Board would receive a report at the December meeting on the most recent meeting of the external reviewers. It was asked if there were other experts who might be available to serve on the external review committee and it was agreed that staff would investigate.

Dr. Pochowski referred the Board to six questions staff had prepared to assist them in their discussion and work on revisions to QPA. The first question was what else, if anything, would the Board like staff to do in pursuing the five recommendations. Asked if this was the time to make changes in the accreditation criteria, Dr. Pochowski indicated reexamination of the existing criteria and providing direction to staff on desired changes would be helpful before the new rubric was developed. Dr. Tompkins reviewed the existing criteria and asked if the Board would like to make any additions or deletions. In response to a question from Mrs. Gamble, Mr. Adams indicated that six Board members had returned the survey on suggested changes in QPA and that information from those surveys supported elements already contained in the recommendations, as well as the suggestions to strengthen teacher certification and include an emphasis on professional development.

The second question regarded changes in the process Board members might recommend. Dr. Abrams indicated he thought QPA should be directly tied to graduation requirements and that it was more important to focus on outcomes such as student performance on assessments than on how a school achieved those outcomes. He indicated, however, that perhaps some consideration of smaller districts that were preK-8 or preK-6, with consolidation at the high school level, could be built into the system. He proposed that if schools were successful in meeting the criteria for accreditation, they must know the process and a more streamlined process should be available to them. If a school was struggling and/or conditionally accredited, an examination of how the process was applied and assistance in correcting deficiencies would be warranted. A discussion of the school improvement plan and assurances regarding alignment of curriculum with state standards, results-based staff development, teacher qualifications and parent and site council involvement followed. The addition of a Fine Arts requirement was also mentioned. Mr. Adams indicated the QPA Advisory Council had recommendations similar to those of the Board and suggested that staff work with the Council and ad hoc groups to develop a model rubric for Board review that would focus on student results. There was agreement among some Board members that a more streamlined process for schools that were doing well should be developed so that more resources could be directed to schools that were struggling. It was also suggested that, in order to provide guidance to districts across the state, Board policy should contain the expectations the Board had for courses of study and that course requirements contained in QPA regulations needed to be made more rigorous. How graduation requirements being developed by the Graduation Requirements Task Force would be integrated into QPA was discussed.

The next three questions dealt with what should be included in law, regulations and/or policy. Dr. Pochowski reviewed how the current system was defined. QPA criteria, the state assessments and performance standards are contained in policy; regulations cover required programs and graduation requirements; and statutes deal with site councils, school report cards, state assessments, performance standards, required programs and graduation requirements. She indicated the Board would need to discuss where it would like the elements of QPA defined. Mrs. Gamble asked where the definitions of courses should fall in order to guarantee quality across districts. Dr. Pochowski indicated that what would be defined would not be the courses, but the Board's expectations regarding outcomes. Mrs. Gamble asked, because of the Board's self-executing powers, whether it wouldn't be better to have QPA requirements contained in regulation where it had control over what was included. Dr. Tompkins noted that the information staff had prepared for the Board contained a listing of the QPA regulations and initial recommendations for possible changes. He reviewed them for the Board to give them an idea what the Board may want to do regarding changes. Dr. Abrams stated his belief that the focus should be on student results, not process. Mrs. DeFever indicated her agreement that the process should be streamlined and that the burden of additional paperwork should not be put on districts. There was also a discussion on course offerings and if there was a minimum number of students that should be in a school to make them effective. The use of technology for e-learning and distance learning was mentioned as a remedy for small schools. Dr. Wagon stated that streamlining the system and a focus on outcomes, resulting in high stakes exams to determine accreditation, would move the Board and schools in Kansas away from the school improvement model that had been developed and emphasized since QPA was adopted. He stated that accreditation decisions should be based on the demonstration that there is a process in place to guarantee continuous school improvement and that the Board should focus on identifying the most effective information to guide a building's deliberation in making decisions that will lead to improvement over time. Mr. Bacon asked if a minimum amount of time for candidate status for accreditation should be included in regulation and that perhaps it should be shortened from the five years, which had been used as schools were phased into the accreditation system, for new schools coming into the system in existing districts. Mr. Adams indicated that the candidacy issue is one that should be made clearer in the new process manual. There was also discussion of the

selection process, make-up and training of accreditation site teams and the need for more site team chairs with better chair training in order to maintain consistency.

Discussion about what should be included in regulation, law or policy continued and Mr. Wyatt suggested that it might be beneficial to have everything contained in regulation so that everything would be covered in one place making it easy for everyone to know what was expected. He asked that the idea be part of the further study of possible changes to QPA. Dr. Pochowski mentioned that regulations would not contain instructions on the process, but that all the requirements could be contained in the guide. Dr. Tompkins indicated that the Department could put into policy requests for self-reporting assurances that would be part of yearly reports. A suggestion to have QPA laws rescinded and put into regulation was also discussed. Dr. Tompkins noted that it would be more credible to the legislature for the Board to develop the regulation prior to asking them to rescind a law. After further discussion, Dr. Tompkins indicated that those items to be included in policy, regulation or law might become clearer when the new criteria model is presented to the Board. Dr. Pochowski reviewed the proposed timeline, with graduation requirements tentatively scheduled for March 2002; the draft criteria and rubric to the Board in May; draft regulations in August; hearings in the Fall; and adoption after the first of the year, 2003. Dr. Tompkins cautioned that ESEA would have a big impact on when the proposed changes could be implemented.

In summary, Dr. Tompkins indicated that staff would take the Board's comments and fashion a model, beginning with criteria and a clearer picture of what the Board might do to move items into policy or regulation.

APPROVAL OF BOARD TRAVEL

Dr. Abrams asked that his request for reimbursement for the Teaching in the Heartland meeting in Wichita be corrected to include per diem. Mrs. DeFever noted that the two days in January for attendance at a NASBE meeting that had been requested by Dr. Wagon should be 2002 instead of 2001. She also indicated she did not wish to claim per diem for her meeting in Ottawa on December 6th. Mr. Wyatt and Chairman Rundell requested salary, per diem and mileage for attendance at the budget appeal November 19th. There being no further additions or changes, Mrs. Gamble moved, with a second by Dr. Wagon, that the requests for travel be approved as amended. The motion carried.

DISCUSSION OF BOARD POSITION ON FEDERAL EDUCATION LEGISLATION

Dr. Wagon asked if Chairman Rundell and Commissioner Tompkins would schedule a meeting with Senator Pat Roberts to communicate face-to-face the Board's position on the Elementary and Secondary Education Act. Dr. Wagon indicated that Senator Roberts was on the conference committee for the act and it was very important that credible individuals such as the Chairman and Commissioner meet directly with him to assure his understanding of the issues. It was Board consensus that the meeting was convenient for all parties.

ADJOURNMENT

There being no further business, Chairman Rundell adjourned the meeting at 12:10 P.M.

I.B. Rundell, Chairman

Penny Plamann, Secretary